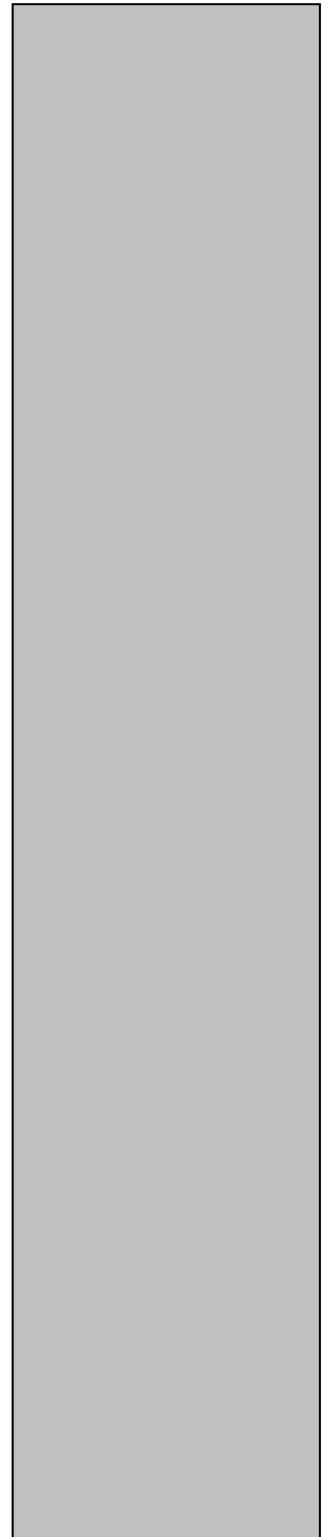


**STATEMENT OF
ACCOUNTS
2003/2004**



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STATEMENT OF ACCOUNTS

Introduction by Councillor Wayne Campbell, Deputy Leader and Executive Member for Resource

I am pleased to welcome you to the Council's Statement of Accounts for 2003/04.

The Government's Comprehensive Performance Assessment (CPA) continues to have a major influence throughout local government whereby each local authority's performance is assessed by the Audit Commission based on performance information that is produced from a variety of sources. The Accounts play a vital part in this as they provide information on the Council's financial performance to a wide range of interested parties. They show how we've spent our money, how we've performed against our budget and how we've invested in our assets.

Bury Council is a low spending, low taxing and low borrowing authority. On average we spend 15% per person less than the other nine Greater Manchester Councils, our Council tax is 8% less than that of these other Councils and we owe 30% less per person as well. Whilst much of this is due to the prudent approach taken by the Council it is also true to say that over the past 10 years Bury has been hit particularly hard by central Government controls on our finances. In 2003/04 the Council received a lower than expected settlement from Central Government. We therefore remain committed to fighting for a better deal for Bury when it comes to the way that Government funding is shared out between Councils. In 2002 the Government issued changes to the formulae used to distribute Revenue Support Grant in 2003/04 to local authorities.

The Council takes its financial responsibilities very seriously. The Accounts demonstrate that we have continued to exercise tight control over our finances. We have kept our spending to within budget and the difference between what we spent and what we planned to spend is less than 1% of our total budget. Given our turnover of more than £330million this is a very commendable performance. More than £38million has been invested on improving the assets that are so vital to the quality of the services that we aim to provide.

However, there are ever increasing demands on the Council's services and this will clearly put our budget under pressure in the years to come. We are improving the way that we set and monitor our budget and more detailed three-year budgets have been developed that allow the Council to take a longer term view of its budget strategy in order to link it more directly to the Council's aims and objectives and its service plans. We also bring together the regular reporting of budget and service performance to make clearer the links between spending and outcomes.

The Council is committed to obtaining "Best Value" from all of its services and the preparation and presentation of the Accounts continues to be influenced by the Best Value Accounting Code of Practice which sets out to modernise the system of local authority accounting to ensure that it meets the changed and changing needs of modern local government.

Finally I would like to take this opportunity to thank all of the Council's Members and officers who have played a part in the production of these Accounts and who have contributed to the sound financial performance that they demonstrate. I would also like to say thank you to everyone who takes the time to read the Accounts; I hope you find them helpful and informative.



**Councillor Wayne Campbell
Deputy Leader of the Council and Executive Member for Resource**

APPROVAL OF THE STATEMENT OF ACCOUNTS

In accordance with Regulation 10 of the Accounts and Audit Regulations 2003 I confirm that these accounts were approved by the Audit Committee at the meeting held on Thursday 29 July, 2004.

Signed on behalf of Bury Metropolitan Borough Council:

J P Costello
Chair of the Audit Committee

Date: 29 July, 2004

GLOSSARY OF TERMS

GLOSSARY OF TERMS

ACTUARIAL GAINS AND LOSSES

For a defined benefit scheme, the changes in actuarial deficits or surpluses that arise because:

- (a) events have not coincided with the actuarial assumptions made for the last valuation (experience gains and losses)
- (b) the actuarial assumptions have changed

ASSETS

Items that are of worth and are measurable in terms of money. Assets can be further classified as:

CURRENT ASSETS

assets which may change in value on a day-to-day basis (e.g. stocks).

FIXED ASSETS

assets which yield benefit to the Authority for a period of a year or more (e.g. land and buildings). Fixed assets are further classified into: -

Operational Assets

assets used in the direct delivery of those services for which the Authority has a responsibility e.g. schools.

Community Assets

assets that the Authority intends to hold in perpetuity, which have no determinable useful life, and which may have restrictions on their disposal e.g. parks.

Infrastructure Assets

assets that are required in order to enable other developments to take place e.g. roads.

Non-Operational Assets

assets that are held by the Authority but not directly used or occupied e.g. surplus buildings held pending sale or redevelopment.

BALANCES

The **capital** or **revenue reserves** of the Authority, made up of the accumulated surplus of **income** over **expenditure** on any of the Funds.

BALANCE SHEET

A statement of the **assets**, **liabilities** and other **balances** at the end of an accounting period (e.g. a financial year).

CAPITAL

Expenditure on the acquisition, creation or enhancement of tangible **assets** which yields benefit to the Authority for more than a year and/or income from the sale of such **assets**.

CAPITAL CHARGES

Charges made to Committees for the use of their **fixed assets**. Capital charges comprise two elements: -

Notional Interest

a capital financing charge determined by applying a specified notional rate of interest to the amount at which assets are included within the Balance Sheet.

Depreciation

the measure of the wearing out, consumption or other reduction in the useful life of a fixed asset. This is calculated based on the remaining life an asset, and charged to revenue on a reducing balance basis on all depreciable assets except where the remaining life of the asset can be measured.

CAPITAL RECEIPTS

Income from the sale of tangible **fixed assets**. Such receipts may be used to finance additional **capital expenditure** but a certain proportion has to be set aside to repay debt and only the remainder is usable.

CHARGING AUTHORITY

This is an authority which has the task of collecting the Council Tax from the Council Tax payers within its geographical area. Bury MBC is such an authority.

CREDITORS

Money owed **TO** individuals or organisations **BY** the Authority in respect of work done or services rendered within the financial year but for which payment has not yet been made.

CURTAILMENT

For a defined benefit scheme, an event that reduces the expected years of future service of present employees or reduces for a number of employees the accrual of defined benefits for some or all of their future service. Curtailments include:

- a) termination of employees' services earlier than expected; and
- b) termination of, or amended to the terms of, a defined benefit scheme so that some or all future service by current employees will no longer qualify for benefits or will qualify only for reduced benefits.

DEBTORS

Money owed **BY** individuals or organisations **TO** the Authority in respect of work done or services rendered within the financial year but for which payment has not yet been received.

DEFERRED CHARGES

An item in the **Balance Sheet** of a **capital** nature where there is no tangible **fixed asset** in existence (for example improvement grants given to the owners of private houses - this is **capital expenditure** for which the Authority does not receive a **fixed asset**).

DEFINED BENEFIT SCHEME

A pension or other retirement benefit scheme other than a defined contribution scheme. Usually, the scheme rules define the benefits independently of the contributions payable, and the benefits are not directly related to the investments of the scheme. The scheme may be funded or unfunded (including notionally funded)

DEFINED CONTRIBUTION SCHEME

A pension or other retirement benefit scheme into which an employer pays regular contributions fixed as an amount or as a percentage of pay and will have no legal or constructive obligation to pay further contributions if the scheme does not have sufficient assets to pay all employee benefits relating to employee service in the current and prior periods.

EXPENDITURE

Amounts paid by the Authority for goods received or services rendered of either a **capital** or a **revenue** nature. This does not necessarily involve a cash payment - expenditure is deemed to have been incurred once the goods or services have been received even if they have not yet been paid for (in which case the supplier is a **creditor** of the Authority).

INCOME

Amounts due to the Authority for goods supplied or services rendered of either a **capital** or a **revenue** nature. This does not necessarily involve a cash payment - income is deemed to have been earned once the goods or services have been supplied even if the payment has not yet been received (in which case the recipient is a **debtor** of the Authority).

LEASING

A method of financing capital expenditure where a rental is paid for an asset for a specified period of time. There are two forms of lease; a **Finance Lease** involves the payment of the full cost of the **asset** and at the end of the leasing agreement the **asset** will belong to the Authority; an **Operating Lease** involves the payment of a rental for the use of the **asset** and at the end of the leasing agreement the **asset** will not belong to the Authority.

LIABILITIES

Amounts due to individuals or organisations which will have to be paid at some time in the future. Current Liabilities are usually payable within one year of the **Balance Sheet** date.

OUTTURN

The final actual **income** and **expenditure** earned or incurred in a financial year.

PRECEPTS

The method by which a non-charging authority obtains the income it requires by making a levy on the appropriate **charging authorities**. (i.e. Police and Fire). **Charging authorities** will themselves precept on the Collection Fund to obtain their own income.

PROJECTED UNIT METHOD

An accrued benefits valuation method in which the pension scheme liabilities make allowance for projected earnings. An accrued benefits valuation method is a valuation method in which the scheme liabilities at the valuation date relate to:

- a) the benefits for pensioners and deferred pensioners (i.e. individuals who have ceased to be active members but are entitled to benefits payable at a later date) and their dependants allowing, where appropriate, for future increases; and
- b) the accrued benefits for members in service on the valuation date.

The accrued benefits are the benefits for service up to a given point in time, whether vested rights or not. Guidance on the projected unit method is given in the Guidance Note GN26 issued by the Faculty and Institute of Actuaries.

PROVISIONS

These are sums set aside to meet **liabilities** or losses which it is anticipated will be incurred but where the amount and/or the timing of such costs is uncertain.

RESERVES

These are sums set aside to meet possible future costs where there is no certainty about whether or not the costs will actually be incurred.

RETIREMENT BENEFITS

All forms of consideration given by an employer in exchange for services rendered by employees that are payable after the completion of employment. Retirement benefits do not include termination benefits payable as a result of either (i) an employers decision to terminate an employee's employment before the normal retirement date or (ii) an employee's decision to accept voluntary redundancy in exchange for those benefits, because these are not given in exchange for services rendered by employees.

REVENUE

Income and **expenditure** arising from day-to-day activities.

REVENUE SUPPORT GRANT

This is an annual grant paid by central Government as its contribution towards the cost of the Authority's services in general.

STATEMENTS OF STANDARD ACCOUNTING PRACTICE

These describe methods of accounting approved by the accountancy profession through the Accounting Standards Board and the Financial Reporting Council as being best professional practice, and they are intended to apply to all organisations (albeit with some amendments or minor exceptions).

EXPLANATORY FOREWORD

EXPLANATORY FOREWORD

These Accounts have been prepared in accordance with the 2003 Accounts and Audit Regulations, the Local Government and Housing Act 1989, the current Code of Practice on Local Authority Accounting and the Statement of Recommended Practice 2000 (as amended by the 2003 SoRP), issued by the Chartered Institute of Public Finance and Accountancy (CIPFA).

The Accounts comprise several individual financial statements and related notes, which are intended to present fairly the financial position and transactions of Bury MBC (the Authority). They give details of the Authority's income and expenditure for the financial year, which ran from **1st April 2003 to 31st March 2004** along with details of the assets and liabilities of the Council at **31st March 2004**. Wherever it is relevant the corresponding figures for the last financial year, 2002/2003, are also shown for comparison. Briefly, the purpose of the individual statements is as follows:-

THE CONSOLIDATED REVENUE ACCOUNT

shows the revenue income and expenditure for each service.

THE HOUSING REVENUE ACCOUNT

shows the revenue income and expenditure on council housing.

THE COLLECTION FUND

shows income collected from Council Tax, Community Charge and business rate payers and from Council Tax and Community Charge benefits. The Fund's expenditure then comprises the amount that the Authority needs from it to pay for its services, precepts made by the Police and Fire Authorities and a provision for uncollectable amounts. Business rates collected by the Authority are passed over to the Government and redistributed nationally so that the Authority receives back an amount dependent on Bury's population. This is paid directly into the General Fund as is Revenue Support Grant.

THE CONSOLIDATED BALANCE SHEET

shows the financial position of the Authority at 31st March 2004 with regards to its assets, liabilities, reserves and balances.

THE STATEMENT OF TOTAL MOVEMENTS IN RESERVES

brings together all the recognised gains and losses during 2003/2004 and those which have been and have not been reflected in the Consolidated Revenue Account. The Statement separates the movements between revenue and capital reserves.

THE CASH FLOW STATEMENT

summarises the inflows and outflows of cash arising from revenue and capital transactions with the outside world.

The Accounts comply with the CIPFA Accounting Code of Practice, 2000 and as updated by the 2003 Statement of Recommended Practice.

SUMMARY OF THE COUNCIL'S FINANCIAL RESULTS

When reporting on the financial activities of a local authority it is usual to distinguish between revenue expenditure, which comprises day to day spending such as salaries, wages and running costs, and capital expenditure which relates to spending on assets that provide benefit for more than a year.

REVENUE OUTTURN

As the table below shows, the Authority underspent its budget, as revised in March 2004, by **£3.335m**. This is largely accounted for by planned underspends and carry-forwards in accordance with the Council Policy and for Schools through statute.

At 31st March 2004 the borough's schools had accumulated a total underspending against their budget of **£3.032m**, of which £3.340m is in respect of mainstream school budgets plus an overspend of £0.308m relating to Standards Fund grants which are not required to be spent until 31 August, 2004. Under the terms of the Local Management of Schools scheme of delegation operated by the Authority, this overall underspending will be carried forward, in total, into the 2004/2005 financial year for the schools to use at their discretion.

In the case of the Authority's other Departments, the "Cash Ceiling" scheme of financial delegation operated by the Authority means that they will be able to carry forward into 2004/2005 their underspendings up to a limit that is the greater of **1% of their net budget or £50,000**. However, the **total** value of any overspendings must be carried forward. The directorate carry-forwards recommendations are included in the revenue outturn report considered by Executive on 21 July, 2004.

Detailed Outturn and variation reports for all services were submitted to the Resource Scrutiny Panel on 9 September, 2004 for all services (and the Economy, Environment and Transport Scrutiny Panel on 21 September in respect of the Housing Revenue Account). These reports are available to members of the public and they may be obtained from the Head of Financial Management at Bury Town Hall or by telephoning 0161-253 5034.

Revenue expenditure during 2003/2004 was: -

	<u>Revised Estimate £000's</u>	<u>Actual £000's</u>	<u>Difference £000's</u>
Net cost of Bury services	189,875	186,540	(3,335)
Precepts :-			
Police	5,293	5,293	0
Fire	2,308	2,308	0
	197,476	194,141	(3,335)
TOTAL NET EXPENDITURE			
Financed from:-			
Revenue Support Grant	74,918	74,918	0
Business Rates Pool	52,891	52,891	0
Council Tax	62,580	62,580	0
Collection Fund	345	345	0
	6,742	3,407	(3,335)
(SURPLUS) / DEFICIT	6,742	3,407	(3,335)

The **£6.742 million** deficit shown at Revised Estimate was to be funded from **£1.247 million** of General Fund Balances, **£4.038 million** of balances from School Reserves and **£1.457 million** of committee carry forwards and specific carry forward requests. At the end of 2003/04 there was

actually the need for **£2.680million** of General Fund Balances, an increased requirement of **£1.433million**.

The Corporate Revenue Outturn Report considered by the Executive on 21 July, 2004 details the overall performance of the Council in 2003/2004.

Major Variances included:

<u>Area of Saving</u>	<u>£000's</u>
Schools underspend to be c/fwd into 2004/05	(3,032)
Environmental and Development Services	(1,371)
Social Services, Health and Housing	983
Education – Non Schools, and Culture	490
Chief Executive's	(87)
Other Variances	(318)
Total	(3,335)

CAPITAL OUTTURN

Total Capital Expenditure in the year was **£28.155million** compared to the revised Capital Programme of **£39.074million**. The majority of this variance is represented by slippage of schemes into the next financial year including improvements to public and private sector housing stock, education grant funded schemes, children's disability service, housing association activities, cleaner safer greener schemes and countryside plans. For information on how Capital Expenditure was financed, refer to Note 3 to the Consolidated Balance Sheet (page 54). The major capital schemes in progress during the year included:-

	<u>£000's</u>	<u>£000's</u>
EDS Other Schemes		
Play Areas	175	
Ball Zones / Sports	180	
Parks and Countryside	380	
Disabled Access to Buildings	592	
Refurbishment of Leisure Facilities	83	
Craig House Accommodation	52	
Asset Management System	125	
Vehicle & Plant Acquisition- Leasing	648	2,235
Education & Culture		
Elton High School	190	
Specialist Facilities / Status in High Schools	100	
St Andrews Ramsbottom – LEA liability	130	
Christ Church Ainsworth Double Classroom Unit	65	
Gorsefield – Modernisation	179	
Access Initiatives	323	
Castlebrook All Weather Pitch	281	
Gorsefield – Condition funding	179	
Sedgley Park -NDS condition	157	
Elmsbank – Extensions & adaptations	171	
St John's & St Marks amalgamation	546	
Radcliffe Juniors and Infants - amalgamation	365	
Mersey Drive renew roofing - Condition	67	
Hoyle Nursery Remodelling	648	
Staff Workspaces	108	
Self Service Library Provision - Castle Leisure Centre	206	
Bury Museum and Archive Development	90	3,805
Highways		
Local Safety Schemes	435	
Road Safety Schemes	161	
Bus Priority Schemes	565	
Traffic Calming	87	
Improvements to Footways and Carriageways	1004	
Bridge Repairs and Maintenance	526	
Road Network Schemes	2,601	
Street Lighting Improvements	203	
Decriminalised Parking Enforcement	2	5,584
Housing & Environmental Services		
Re-roofing council housing	507	
Modernisation	1,927	
Heating Schemes	752	
Window Replacement	630	
Disabled Facilities adaptations	583	
Miscellaneous and structural	193	
Private Sector Grants and Associated Works	1,616	
Environmental works-Pimhole	607	
Capitalised Salaries	174	
Clearance	181	7,170

Markets		
Market Investment	31	31
Planning		
Investment Programme	356	
Roch Valley Regeneration Strategy	72	
Prestwich Village Strategy	853	
Safe routes to schools	132	
ELR Visitor Gateway Improvements	165	
York Street Acquisition Rola Cylinder	111	
Buckley Wells Project	109	
Prestwich HERS and Town Centre	88	1,886
Chief Executives		
One Stop Shop – Whittaker Street	277	
Land Development	151	428
Social Services		
Killelea refurbishment	122	
Local Information Strategy	101	
National Care Standards	122	
Seedfield Community Stores Extension	155	
General Repairs and Maintenance	67	567
		<hr/>
TOTAL		<u>21,706</u>

During the year there were a number of material capital receipts due to the disposal of council houses, various land and Claremont EPH and Saxon Mill. Copies of the Capital Outturn report are available from the Head of Financial Management at Bury Town Hall during normal office hours or by telephoning 0161-253 5034.

HOUSING

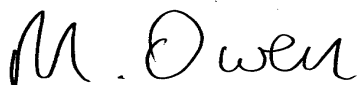
The Housing Revenue Account (HRA) on page 41 shows that a surplus of **£1.088 million** was achieved during the year. This was against an estimated deficit for the year of £1.044 million.

COLLECTION FUND

The information shown on page 47 demonstrates that at 31st March 2004 there was a surplus balance on the Collection Fund of **£0.923 million**. This sum will be utilised in 2004/2005 and the following year to reduce the level of the Council Tax.

INSPECTION OF THE ACCOUNTS

Members of the public have the right to inspect the Authority's Accounts, including supporting documents, prior to external audit and then to question the auditor or make objections to the Accounts. This year the Accounts were deposited for inspection at the Town Hall for 20 working days (as required by the 2003 Accounts and Audit Regulations) commencing **2nd August 2004** and the External Auditor was available for questioning on or after **30th August 2004**. This facility was advertised in the local press.



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BURY METROPOLITAN BOROUGH COUNCIL

STATEMENT ON INTERNAL CONTROL 2003/04

1. SCOPE OF RESPONSIBILITY

Bury MBC is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. The authority also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, the authority is also responsible for ensuring that there is a sound system of internal control which facilitates the effective exercise of its functions and which includes arrangements for the management of risk.

2. THE PURPOSE OF THE SYSTEM OF INTERNAL CONTROL

The system of internal control is designed to manage risk to a reasonable level rather than to eliminate all risk of failure to achieve policies, aims and objectives; it can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Council's policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

The system of internal control has been in place at Bury MBC for the year ended 31 March 2004, and up to the date of approval of the annual report and accounts.

3. THE INTERNAL CONTROL ENVIRONMENT

Bury MBC has a sound control environment. The key elements are:

- Well established procedures are in place for setting and monitoring the authority's objectives.
- The Council has a well developed and clearly understood policy and decision making process.
- Compliance with established policies, procedures, laws and regulations is carefully monitored. Every Council report produced has to consider a range of implications, including financial, legal, risk etc., and additionally, must contain a statement by the Monitoring Officer and by the Director of Finance and E Government.
- The Council has adopted a Local Code of Corporate Governance which has been incorporated into its Anti Fraud and Corruption Strategy. The policy takes a strong line on fraud issues, and there are also sections covering Confidential Reporting (Whistleblowing), Benefit Fraud Prosecutions, Guidance for Members attending outside bodies, and Standards of Conduct for officers and Members.
- A detailed Risk Management Policy and Strategy is in place, incorporating a "live" action plan. The Council is continually improving its approach to risk management under the direction of the Director of Finance and E Government. Each Council department has appointed a lead officer for Risk Management. A comprehensive series of events and training sessions have been held throughout the year, to ensure that risk management is embedded in the activities of the authority. The appointment of a dedicated Risk Manager is imminent.

- Measures are in place to secure the economical, effective and efficient use of resources. All reports and developments are assessed by the Director of Finance and E Government (as outlined above), and The Council's Constitution contains clear and unambiguous Standing Orders, Financial Regulations and Scheme of Delegated Powers which are regularly updated, and are subject to continual review.
- The Council has a comprehensive Planning and Performance Framework which, coupled with its Best Value Performance Plan helps to secure continuous improvement in the way in which our functions are exercised. Senior management at the authority have received management training during the year, following assessment, based on the Audit Commission's Performance Breakthrough Model.
- Sound procedures are in place covering the financial management of the authority and the reporting of financial management. This is now incorporated into the Planning and Performance Cycle. A longer term revenue and capital budget cycle (3 year budget forecast) has been introduced and the Medium Term Financial Strategy is regularly updated. Treasury Management is conducted in accordance with a Treasury Management Annual Strategy and Plan, and borrowing is in accordance with the Prudential Code.

4. REVIEW OF EFFECTIVENESS

Bury MBC has responsibility for conducting, at least annually, a review of the effectiveness of the system of internal control. This review is informed by the work of Internal Audit and the executive managers within the authority who have responsibility for the development and maintenance of the internal control environment, and also by comments made by the Council's external auditors and other review agencies and inspectorates. The following measures are in place to ensure an effective continual review:

- The Council, having adopted a Planning and Performance Framework, carries out a programme of monitoring which runs throughout its annual cycle. This includes monthly scrutiny of all budgets, bi-annual monitoring of Service Development and Delivery Plans (SDDP's), bi-annual monitoring of Best Value Performance Indicators/Public Service Agreements (BVPI's/PSA's), and bi-annual monitoring of the Corporate Plan. Each summer the lead Members and officers hold a Strategic Forward Planning Event, in order to review performance and re-define corporate objectives.
- The Executive carries out functions which are not the responsibility of any other part of the authority. Several members of the Executive are assigned portfolio areas, and are assisted by non Executive Members who are appointed Lead Member status for particular areas of responsibility. This allows the Executive to monitor the activities of the authority.
- There is a well established Overview and Scrutiny function which has been revised and updated in the light of experience. Scrutiny Panels (internal focus) and Commissions (policy development) review the work of the Council throughout the year and also report annually to Council.
- The Monitoring Officer carries out a continuous review of all legal and ethical matters, receiving copies of all agendas, minutes, reports and associated papers, commenting when necessary, or taking appropriate action, should it be required. The Monitoring Officer is also responsible for monitoring the Local Code of Corporate Governance.
- The Director of Finance and E Government prepares a Risk Management Annual Report reviewing activities and progress for the year.
- The Standards Committee is responsible for standards and probity, and receives regular reports from the Monitoring Officer.

- The Audit Committee carries out an overview of the activities of the Council’s internal and external audit functions. Members are provided with copies of all reports produced by Internal Audit and by the Audit Commission. They approve the annual plans for each, and receive regular progress reports throughout the year. The Head of Audit and Risk Management submits to them an Annual Report and Opinion, and the external auditor (Audit Commission) submits an Audit and Inspection Annual Letter.
- The Internal Audit Section is a directly employed in-house service, providing a continuous review in accordance with the Council’s obligations under the Local Government Act 1972, and the Accounts and Audit Regulations 2003. It operates under the APB (Auditing Practices Board) Guidelines and CIPFA (Chartered Institute of Public Finance and Accountancy) Code of Practice for Internal Audit in Local Government, as approved by the Audit Committee.
- The Council’s external auditors (the Audit Commission) review the activities of the Council and approve the annual accounts.

The Audit Committee has been advised on the implications of the result of the review of the effectiveness of the system of internal control by the Authority, and a plan to address weaknesses and ensure continuous improvement of the system is in place.

5. SIGNIFICANT INTERNAL CONTROL ISSUES

The Annual Report and Opinion by the Head of Audit and Risk Management stated “The effectiveness and security of local authority systems and controls are underpinned by the overall control framework. At Bury this is considered to be sound...”

The Audit and Inspection Annual Letter by the District Auditor and Relationship Manager stated “Bury has developed and maintained sound systems of internal financial control. The quality of the work of Internal Audit is good.”

No significant internal control issues have been identified, and based on the various assurances given, satisfactory corporate governance arrangements are deemed to be in place and working effectively.

However, in order to ensure continual improvement, the following are our immediate priorities:

- Develop a series of assurance statements which will allow our executive directors to measure and report on the degree of assurance they obtain from the framework. The intention will be to jointly address any shortfalls.
- Take the development of our Risk Management function on to the next stage following the appointment of a dedicated risk manager.
- Introduce an annual Monitoring Officer’s report which will incorporate a review of the Local Code of Corporate Governance.

The Director of Finance and E Government will report annually on the Local Code of Corporate Governance.

Signed:

Chief Executive

Date

Council Leader

Date

STATEMENT OF RESPONSIBILITIES

STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

The Authority's Responsibilities

The Authority is required:

- To make arrangements for the proper administration of its financial affairs and to ensure that one of its officers has the responsibility for the administration of those affairs. In Bury that officer is the Director of Finance & E-Government.
- To manage its affairs to secure economic, efficient and effective use of its resources and safeguard its assets.
- To approve the Statement of Accounts

The Director of Finance & E-Government's Responsibilities

The Director of Finance & E-Government is responsible for the preparation of the Authority's Statement of Accounts which, in terms of CIPFA's Code of Practice on Local Authority Accounting in Great Britain, is required to present fairly both the financial position of the Authority at the accounting date and its income and expenditure for the year ended 31st March 2004.

In preparing the Statement of Accounts the Director of Finance & E-Government has:

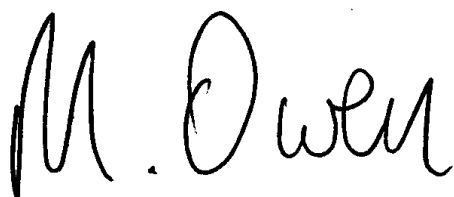
- Selected suitable accounting policies and then applied them consistently;
- Made judgements and estimates that were reasonable and prudent;
- Complied with the Code of Practice.

The Director of Finance & E-Government has also:

- Kept proper accounting records which were up to date;
- Taken reasonable steps for the prevention and detection of fraud and other irregularities;
- Signed the letter of representation with the External Auditor.

The Auditor's Responsibilities

The External Auditor's Certificate and Opinion will be included at page 22.



**M. OWEN C.P.F.A.
Director of Finance & E-Government**

AUDIT OPINION & CERTIFICATE

AUDIT OPINION AND CERTIFICATE

AUDITOR'S REPORT TO BURY METROPOLITAN BOROUGH COUNCIL

This page will be inserted upon conclusion of the audit.

ACCOUNTING POLICIES

ACCOUNTING POLICIES

GENERAL

The Accounts have been prepared in accordance with the Accounts and Audit Regulations 1983 (as amended in 1996 and 2003 where applicable) and the Local Government and Housing Act 1989. They follow the principles and form recommended by the Code of Practice on Local Authority Accounting issued by CIPFA (the Code). They also conform with CIPFA's Statement of Recommended Practice (SoRP) on The Applicability of Statements of Standard Accounting Practice (SSAPs), and Financial Reporting Standards (FRSs), to Local Authorities in Great Britain. Any divergence from either the Code or any SSAP is indicated with an appropriate explanatory note.

FIXED ASSETS

From 1st April 1994 all expenditure on the acquisition, creation or enhancement of fixed assets has been capitalised on an accruals basis. Expenditure on fixed assets is capitalised provided that the asset yields benefits to the Authority and the services it provides are for a period of more than one year. This excludes expenditure on routine repairs and maintenance, which is charged direct to service revenue accounts.

Fixed assets have been classified into the groupings required by the Code and closing balances at 31st March 1994 were restated as at 1st April 1994 on the following basis: -

- Land, operational properties and other operational assets have been included in the Balance Sheet at the lower of net current replacement cost or net realisable value in existing use;
- Non operational assets, excluding investment properties, have been included in the Balance Sheet at the lower of net current replacement cost or net realisable value. In the case of investment properties, these are valued at open market value;
- Infrastructure assets have been included in the Balance Sheet at historic cost; community assets have been included at historic cost or open market value.

In applying the concept of materiality, and in view of the practical implications of revaluing the Authority's assets, a de-minimis level of **£15,000** in respect of vehicles and plant has been applied. Fixed assets in this category with a value below these levels have not been included in the Balance Sheet.

The surpluses arising from the initial revaluation of fixed assets have been credited to the Fixed Asset Restatement Reserve. Subsequent revaluations are planned at intervals of no greater than 5 years, although material changes to asset valuations will be accounted for as they occur. The relevance and amount of the de-minimis levels have been reviewed in the current year, this review will continue in future years.

The School Standards and Framework Act 1998 changed the status of grant maintained schools to foundation schools maintained by the local education authority. The change for funding purposes took effect from 1st April 1999. This change has resulted in the inclusion of opening and closing balances for current assets and liabilities controlled by foundation schools within the Consolidated Balance Sheet. Fixed Assets and long term liabilities remain vested in the Governing Bodies of individual foundation schools and therefore values and amounts have not been consolidated in this balance sheet.

DEPRECIATION

Depreciation is provided for on all fixed assets included in the Balance Sheet at the commencement of the financial year having recourse to asset disposals.

Depreciation is provided at the following rates and bases:

	<u>Bases</u>	<u>Rate</u>
Schools and Education Properties	Reducing Balance	100 Years
Other Operational Properties	Reducing Balance	50 Years
Infrastructure Assets	Reducing Balance	25 Years
Plant & Equipment	Reducing Balance	10 Years
Council Dwellings	Major Repairs Allowance	-

For 2003/04 the Council has applied depreciation across all assets in accordance with FRS15 'Tangible Fixed Assets'.

CHARGES TO REVENUE

From 1st April 1994, general fund service revenue accounts, central support services, statutory trading services and Direct Service Organisations (DSOs) have been charged a capital charge for all fixed assets used in the provision of services. The total charge covers the annual provision for depreciation plus a capital financing charge determined by applying a specified notional rate of interest of 3.5% to net asset values for assets carried at current value and 4.8% for assets carried at historical cost.

The charge made to the Housing Revenue Account (HRA) is an amount equivalent to the statutory capital financing costs (known as the Item 8 Determination).

Interest payable (including internal interest) and the provision for depreciation are charged to the Asset Management Revenue Account, which is in turn credited with the capital charges explained in the preceding paragraph. Capital charges therefore have a neutral impact on local taxation levels.

DEFERRED CHARGES

Deferred charges represent expenditure which may properly be capitalised but which does not represent tangible fixed assets. It is a requirement that any expenditure that does not represent continuing value to the Authority should be amortised to revenue in the year that the expenditure is incurred. As shown in Note 2 of the Consolidated Balance Sheet (page 53), deferred charges, other than that relating to Probation Service debt, have been written off to revenue in year.

LEASING

Lease rentals are charged direct to service revenue accounts. Any outstanding liabilities on leases of vehicles or plant will be met from the revenue proceeds of sales or insurance settlements and therefore no provision has been made in the Accounts. The value of leased assets is not reflected in the Balance Sheet.

CAPITAL RECEIPTS

Income from the disposal of fixed assets, known as capital receipts, has been accounted for on an accruals basis. A proportion of the capital receipts earned during the year have been set aside to redeem debts, using the proportions defined in the Local Government and Housing Act 1989, and this forms part of the Capital Financing Reserve. The balance is available to finance further capital expenditure and this is explained further in Note 15 to the Balance Sheet on page 62.

REVENUE TRANSACTIONS

These have been recorded on an income and expenditure basis at historical cost in accordance with SSAP No.2. Debtors and creditors have been accrued on the basis of actual sums receivable or payable wherever possible although it has been necessary to estimate some amounts based on the most recent and accurate information available. However there are significant variations to this principle: -

- Not all payments to public utilities (gas, electricity etc.) have been accrued but since this is a consistent policy from one year to the next the effect on the Accounts for 2003/2004 will not be material.
- Employees' holiday pay entitlement at the year-end is not accrued.

Provision has been made for doubtful debts where necessary and uncollectable amounts have been written-off.

Council dwelling rents are regarded as annual amounts payable over 50 weeks.

INVESTMENTS

Investments are recorded in the Balance Sheet at cost.

STOCKS, STORES AND WORK-IN-PROGRESS

These are shown at cost with relatively insignificant stocks not being included within the Balance Sheet.

SUPPORT SERVICES

The costs of support services such as administration and management are fully allocated to users on various bases compatible with practices recommended by CIPFA. The allocation bases include actual time spent by staff, building floor area occupied and actual usage of support services.

PROVISIONS AND RESERVES

From 1st April 1994 the introduction of the new system of accounting for fixed assets has required the establishment of two new reserve accounts in the Balance Sheet: -

- The Fixed Asset Restatement Reserve, which represents principally the balance of the surpluses arising from the periodic revaluation of fixed assets;
- The Capital Financing Reserve, which represents amounts set aside from revenue resources or capital receipts to finance expenditure on fixed assets or for the repayment of external loans and certain other capital financing transactions.

- Additionally, due to full implementation of FRS17 Retirement benefits, a Pensions Reserve has been established which provides for the net change in the pensions liability to be met by the Council which is recognised in the Consolidated Revenue Account where the pension payments made in the year in accordance with the pension scheme requirements do not match the change in the authority's recognised asset or liability for the same period.

The level, purposes and transactions in respect of the other reserves and provisions are set out in Notes 10 and 11 to the Balance Sheet on pages 57 and 58.

PENSIONS

The Authority pays employer's contributions for different types of employees as follows: -

- **Teachers**

The Council administers a centralised scheme for the Department for Education and Skills (DFES) and although the scheme is unfunded the DFES uses a notional fund as the basis for calculating the employer's contribution rate paid by the Authority.

- **Other Employees**

Contributions are paid to the Greater Manchester Pension Fund that is administered by Tameside MBC on behalf of the 10 Greater Manchester district councils. This is a contributory, final salary based, occupational pension scheme which is contracted out of the State Earnings Related Scheme. The contribution rate is determined by the Fund's actuary based on triennial valuations, the last of which took place in 2004.

Details of contribution rates and amounts paid to the schemes in 2003/2004 are shown in Note 9 to the Consolidated Revenue Account on page 35.

Requirements for accounting for pension costs have gone through substantial change over the financial years 2001/02 to 2003/04. The requirements of **FRS17 Retirement Benefits** have been fully incorporated into the Statement of Recommended Practice for Local Authority Accounting for the 2003/04 financial year. The preparation of the information for this disclosure has required the assistance of actuaries and can be found in Note 20 to the Consolidated Balance Sheet on page 63.

The purpose of the pensions disclosures is to provide clear information on the impact of this authority's obligation to fund the retirement benefits of its staff on its financial position and performance.

VALUE ADDED TAX (VAT)

Value Added Tax is included in the accounts only to the extent that it is irrecoverable and therefore charged to service expenditure.

CONSOLIDATED REVENUE
ACCOUNT

CONSOLIDATED REVENUE ACCOUNT

<u>2002/2003</u>	<u>2003/2004</u>			<u>Notes</u>
<u>Net Expenditure</u> <u>£000's</u>	<u>Gross Expenditure</u> <u>£000's</u>	<u>Income</u> <u>£000's</u>	<u>Net Expenditure</u> <u>£000's</u>	
Continuing Services				
3,001 Central Services to the Public	24,956	(21,801)	3,155	
1,400 Non-Distributed Costs	1,000	-	1,000	
730 Court Services	792	(26)	766	
16,827 Cultural, Environmental & Planning Services	31,422	(13,867)	17,555	
93,255 Education Services	133,777	(31,324)	102,453	
15,026 Highways, Roads & Transport Services	22,304	(5,450)	16,854	
11,323 Housing Services	64,767	(55,259)	9,508	
38,440 Social Services	79,130	(37,450)	41,680	
3,860 Corporate & Democratic	4,980	(601)	4,379	
1,197 Unapportioned Central Overheads	1,251	(32)	1,219	
6,583 Levies	6,922	-	6,922	
1,233 Other Operating Inc & Exp.	10,908	(10,009)	899	
192,875 Total Continuing Services	382,209	(175,819)	206,390	
0 Discontinued Service - Probation	5	-	5	
192,875 NET COST OF SERVICES	382,214	(175,819)	206,395	
(1,926) (Surplus)/Deficits on Trading Operations			(1,527)	5
15,400 Pension Interest Cost			15,800	
(17,100) Return on Assets			(14,700)	
(19,062) Asset Management Revenue Account			(9,232)	3
(25) Gain on repurchase of borrowing			(29)	
(1,303) Interest Receivable			(1,676)	6
NET OPERATING EXPENDITURE			195,031	
1,387 Transferred to HRA balances			1,088	
(251) Transfer to / (from) Other Earmarked Reserves			(561)	4
5,662 Pension Fund – Employers Contributions			6,466	
(8,200) Movement on Pensions Reserve			(11,100)	
1,791 Capital Expenditure Financed from Revenue			1,441	
(4,761) Deferred Charges			(5,730)	
(702) Provision for repayment of external loans			(95)	8
AMOUNT TO BE MET FROM GOVERNMENT GRANT AND LOCAL TAXATION			186,540	
(49,794) Council Tax			(54,979)	
(59,315) Revenue Support Grant			(74,918)	
(54,344) Contribution from Non-Domestic Rate Pool			(52,891)	
(585) Collection Fund Surplus			(345)	
(253) NET (SURPLUS)/ DEFICIT			3,407	

(10,500) Balance on General Fund Brought Forward	(10,753)
(10,753) Balance on General Fund Carried Forward	(7,346)
(4,038) (General Fund balance attributable to schools budgets)	(3,032)

M. Owen

**M. OWEN C.P.F.A.
Director of Finance & E-Government**

NOTES TO THE CONSOLIDATED REVENUE ACCOUNT

The Consolidated Revenue Account is presented in accordance with the CIPFA Code of Practice on Local Authority Accounting, which requires all Councils to present their accounts in accordance with CIPFA's Best Value Accounting Code of Practice and aims to encourage consistent financial reporting within and between Council's.

1. VARIATIONS

Detailed reports explaining the variations between the Revised Estimates and the Net Expenditure figures will be presented to members of the Resource Scrutiny Panel on 9 September, 2004. A summary outturn report was presented to the Executive on 21st July, 2004.

Copies of these reports are available from the Head of Financial Management at Bury Town Hall during normal office hours or by telephoning 0161-253 5034.

2. PRIOR YEAR ADJUSTMENTS / EXCEPTIONAL ITEMS

These accounting policies represent a change to those applied in prior years. Previous policy was to recognise liabilities in relation to retirement benefits only when employer's contributions became payable to the pension fund or payments fell due to the pensioners for which we were directly responsible. The new policies better reflect our commitment in the long term to increase contributions to make up any shortfall in attributable net assets in the pension fund.

The change has had the following effects on the results of the prior and current periods:

The overall amount to be met from Government grants and taxation has remained unchanged but the costs disclosed for individual services are 1.56% (2.02% 2002/03) higher after the replacement of employer's contributions by current service costs and Net Operating Expenditure is 1.88% (2.55% 2002/03) higher than it would otherwise have been.

The requirement to recognise the net pensions liability in the balance sheet has reduced the net worth of the authority by 6.2%% (12.3% 2002/03)

3. ASSET MANAGEMENT REVENUE ACCOUNT

The Asset Management Revenue Account (AMRA) is an account introduced as part of the arrangements for accounting for fixed assets. The components of the Account are shown in the table below: -

<u>2002/2003</u> <u>£000's</u>		<u>2003/2004</u> <u>£000's</u>
	<u>Expenditure</u>	
5,223	Interest	4,848
7,510	Provision for Depreciation	7,367
12,733		12,215
(16,518)	Capital charges – General Fund	(10,941)
(15,277)	Housing Revenue Account	(10,506)
(31,795)		(21,447)
(19,062)	TOTAL TO GENERAL FUND & HRA	(9,232)

4. RESERVES

Reserves and details of these and their balances, are given in Note 11 to the Consolidated Balance Sheet (Page 58). However for completeness, in considering the Consolidated Revenue Account the following movements relating to Reserves should be noted: -

Reserves	Housing Services £000's	Non Service Specific £000's	Cultural Services £000's	Finance £000's	Policy/ C Execs £000's	Highways £000's	Social Services £000's	Comp Services £000's	TOTAL £000's
Arts Reserves			5						5
Energy							5	7	12
Outwood								7	7
Viaduct									
School								54	54
Catering									
Major Repairs	(39)								(39)
Leisure Facilities								(1)	(1)
IT				(40)	(655)				(695)
Policy Dev't		80			(30)				50
Land								(3)	(3)
Inspection									
Liability				(15)					(15)
Insurance									
Educ Fire				11					11
Social Services							(31)		(31)
Area Board					131				131
EDS						64		36	100
Comm Sums								(147)	(147)
TOTAL	(39)	80	5	(44)	(554)	64	(26)	(47)	(561)

5. TRADING SERVICES

The Authority operates the following Trading Services, which are defined as activities that are of a commercial nature and which are financed substantially by charges made for the services: -

	<u>2002/2003</u>	<u>2003/2004</u>	
	<u>Gross Expenditure</u> £000's	<u>Income</u> £000's	<u>Deficit/ (Surplus)</u> £000's
608 Civic Halls	1,840	(1,110)	730
(789) Markets	1,464	(2,177)	(713)
(879) Property & Estates	1,718	(2,662)	(944)
(758) Industrial Units	913	(1,726)	(813)
0 Metro Design	100	(65)	35
(42) Engineers	3,540	(3,481)	59
153 Building Maintenance	8,403	(8,249)	154
(53) Architectural Practice	1,753	(1,804)	(51)
(17) Refuse Collection	2,092	(2,093)	(1)
(21) Winter Maintenance	132	(161)	(29)
119 Grounds Maintenance	2,738	(2,697)	41
29 Cleaning of Buildings	4,286	(4,169)	117
0 Education – Fair Funding	1,348	(1,348)	0
Emergency & Security			
19 Service	1,100	(1,063)	37
(303) Transport Services	3,571	(3,720)	(149)
(1,934) TOTAL	34,998	(36,525)	(1,527)

The majority of the Council's trading services were operated under the Compulsory Competitive Tendering (CCT) legislation and prior to 2001/02 were disclosed within the DSO trading accounts and report. Following the repeal of CCT legislation in the Local Government Act 1999 many of the activities continue to operate under CCT contract terms and conditions, with separate trading accounts being maintained in accordance with BVACOP. Where former CCT contracts have come to an end and have not been replaced by Voluntary Competitive Tendering (VCT) contracts, or other trading arrangements, trading accounts are no longer kept. The costs are reported as part of the costs of service provision under the normal BVACOP analysis. Metro Design was not treated as a trading service in 2002/03. All material trading accounts are shown above. Both 2002/03 and 2003/04 figures include adjustment for FRS17. Details of individual trading accounts are contained within the detailed outturn report – copies of which are available from the Head of Financial Management at Bury Town Hall (telephone 0161 253 5034).

BUILDING REGULATIONS TRADING ACCOUNT

The Local Authority Building Control Regulations require the disclosure of information regarding the setting of charges for the administration of the building control function. However, certain activities performed by the Building Control Unit cannot be charged for, such as providing general advice and liaising with other statutory authorities. The statement below shows the total cost of operating the Building Control Unit divided between the chargeable and non-chargeable activities.

BUILDING REGULATIONS CHARGING ACCOUNT 2003/2004

<u>2002/2003</u>		<u>2003/2004</u>		<u>Total</u>
<u>Total</u>		<u>Chargeable</u>	<u>Non</u>	<u>Building</u>
<u>Building</u>		<u>£000's</u>	<u>Chargeable</u>	<u>Control</u>
<u>Control</u>			<u>£000's</u>	<u>Service</u>
<u>Service</u>				<u>£000's</u>
<u>£000's</u>				
	Expenditure			
276	Employee Expenses	163	79	242
15	Transport	10	4	14
87	Supplies and Services	99	27	126
163	Central & Support Service Charges	154	40	194
541	TOTAL EXPENDITURE	426	150	576
	Income			
(397)	Building Regulation Charges	(378)	0	(378)
(14)	Miscellaneous Income	0	(25)	(25)
(411)	TOTAL INCOME	(378)	(25)	(403)
130	(SURPLUS)/DEFICIT FOR YEAR	48	125	173

Under the Building (Local Authority Charges) Regulations 1998, Building Control Authorities are required to ensure that the income received from their charges fully recovers the cost of carrying out their building control functions over a rolling three year accounting period. This information is represented by the figures in the chargeable column of the table. A deficit of £40,370 has been earned for this 3 year accounting period. The 2002/2003 comparative figure in the above table is for the whole of the Buildings Regulation function, not just the chargeable account.

2002/03 and 2003/04 figures include adjustment for FRS17.

6. INTEREST

The figure shown within the Consolidated Revenue Account includes interest on unpaid debtor accounts, interest on car loans paid by employees and interest earned by investing temporary cash surpluses.

	<u>2002/2003</u> <u>£000's</u>	<u>2003/2004</u> <u>£000's</u>
Interest on Car Loans	191	148
Mortgage Interest repayment – HRA	41	31
Mortgage Interest repayment – HLA	100	82
Investment Interest	958	1402
Unpaid Account Interest	13	13
TOTAL	1,303	1,676

7. PUBLICITY

Under section 5 of the Local Government Act 1986, the Authority is required to set up a separate memorandum account to record expenditure on publicity.

	<u>2002/2003</u> <u>£000's</u>	<u>2003/2004</u> <u>£000's</u>
Staff advertising	633	826
Other advertising	250	287
Publicity	198	256
TOTAL	1,081	1,369

8. MINIMUM REVENUE PROVISION

The Authority is required by statute to set aside a minimum revenue provision (MRP) for the redemption of external debt. The method of calculating the provision is determined by statute and in 2003/2004 the amount set aside was: -

<u>2002/2003</u> <u>£000's</u>	<u>Minimum Revenue Provision</u>	<u>2003/2004</u> <u>£000's</u>
1,268	General Fund	1,842
472	Housing Revenue Account	402
1,740	TOTAL	2,244

The balance is reflected in the Consolidated Revenue Account as the difference between the MRP and the provision for depreciation charged directly to individual Committees, and the calculation is shown in the table below:-

<u>2002/2003</u> <u>£000's</u>	<u>Provision for Repayment of External Loans</u>	<u>2003/2004</u> <u>£000's</u>
	1,740 Minimum Revenue Provision (excl Housing Loans)	2,244
	335 Other principal repayments	368
	(2,777) Less : Depreciation charged to Consolidated Revenue A/C	(2,707)
	(702) TOTAL	(95)

9. PENSIONS COSTS

The Authority makes payments to the Department for Education and Skills in respect of Teachers' pension costs. In respect of other employees, the Authority paid an employer's contribution to Tameside Metropolitan Borough Council who administer the Greater Manchester Pension Scheme on behalf of the 10 districts which comprise the Greater Manchester area. In both cases the Authority is also responsible for all pension payments relating to added years it has awarded, together with related increases.

The table below shows the costs of these items: -

<u>2002/2003</u> <u>£000's</u>	<u>Total Cost</u>	<u>2003/2004</u> <u>Total Cost</u> <u>£000's</u>	<u>Proportion Pensionable</u> <u>Pay</u> <u>%</u>
	Teachers		
	3,751 Contribution to Department for Education etc.	6,426	9.80
	1,245 Added years and pensions increases	1,256	1.92
	11 Lump sum payments	34	0.05
	5,007	7,716	
	Other employees		
	5,666 Contribution to Superannuation Fund	6,466	8.50
	1,186 Added years and pensions increases	1,203	1.58
	75 Lump sum payments	39	0.05
	6,927	7,708	

As part of the terms and conditions of its officers and other employees, Bury MBC offers retirement benefits. Although these will not actually be payable until employees retire, the Authority has a commitment to make payments that need to be disclosed at the time that employees earn their future entitlement.

The Authority participates in the Local Government Pension Scheme, administered by Tameside Metropolitan Borough. This is a funded scheme, meaning that the Authority and employees pay contributions into the Greater Manchester Pension Fund, calculated at a level estimated to balance the pensions liabilities with investment assets.

We recognise the cost of retirement benefits in the Net Cost of Services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on the cash payable in the year, so the real cost of retirement benefits is reversed out of the Consolidated Revenue Account (CRA) after Net Operating Expenditure. The following transactions have been made in the CRA during the year:

Amount Charged to Consolidated Revenue Account	<u>Year to 31 March, 2003</u> £000	<u>Year to 31 March, 2004</u> £000
Net Cost of Services		
Service cost	8,500	9,000
Past service costs	700	600
Curtailement and Settlements	700	400
Total Costs of Services (A)	9,900	10,000
Net operating Expenditure		
Interest cost	(15,400)	(15,800)
Expected return on assets in the scheme	17,100	14,700
Total Operating Expenditure (B)	1,700	(1,100)
Amount to be met from Government Grants and Local Taxation:		
Movement on pensions reserve (A)-(B)	8,200	11,100
Actual amount charged against council tax for pensions in the year		
Employers' contributions payable to scheme	5,662	6,466

Note 20 to the Consolidated Balance Sheet contains details of the assumptions made in estimating the figures included in this note. It should be noted that the employers' contributions in the Consolidated Revenue Account for 03/04 of £6.466 million is different from that analysed in the Consolidated Balance Sheet of £6.7 million. This is due to the actuarial valuation report being based on estimates.

10. **FINANCE & OPERATING LEASES**

The Authority uses vehicles, plant, computer hardware, wheeled bins, leisure and other equipment financed under the terms of an operating lease. The amount charged under these arrangements in 2003/2004 was **£1,141,116** (2002/2003 £1,056,570).

The Authority is committed to making payments of £1,012,348 under these leases in 2004/2005, comprising the following elements:

	£
Leases expiring in 2004/2005	54,904
Leases expiring between 2005/2006 and 2009/2010	947,046
Leases expiring after 2009/2010	<u>10,398</u>
TOTAL	<u>1,012,348</u>

The Authority also holds various assets under the terms of a finance lease for the mainframe computer and plant. The amount charged under these arrangements in 2003/2004 was £299,630 (2002/2003 £306,251).

In accordance with SSAP21, the estimate of the outstanding undischarged obligations in respect of operating leases is disclosed in the illustration on the basis of an analysis of the commitment that the authority has to make payments in the succeeding financial year, categorised according to the eventual year of expiry of the leases under which the payments are to be made.

As explained in the Accounting Policies, the value of items financed by leasing is excluded from the Balance Sheet.

11. LOCAL AUTHORITY (GOODS & SERVICES) ACT 1970

The Council is empowered by this Act to provide goods and services to other public bodies. The Authority provided security, caretaking and cleaning services to Bury College, payroll services to Holy Cross College and grounds maintenance to a number of organisations including the Primary Care Trust and Housing Associations. The income earned from these sources during the year was £180,387 (£274,903 in 2002/2003).

The Council cannot identify accurately the expenditure on services provided under the Local Authority (Goods and Services) Act, 1970 and therefore does not comply fully with the disclosure required under the SORP.

12. MANCHESTER AIRPORT PLC

The table below shows an analysis of the income from Manchester Airport:-

<u>2002/2003</u> <u>£000's</u>	<u>2003/2004</u> <u>£000's</u>
<u>Income</u>	
(541) Rent Income	(396)
(250) Dividend Income	(275)
(791)	(671)
<u>Expenditure</u>	
86 Repayment of loans	86
250 Airport Dividend Reserve	275
336	361
<u>(455) NET INCOME</u>	<u>(310)</u>

In 2003/04 net income of £310,506 was transferred to the Consolidated Revenue Account and the dividend of £275,000 was transferred to the Airport Share Earmarked Reserve.

13. PAYMENT TO SUPPLIERS

The Authority has adopted a policy of Prompt Payment to Suppliers. This endorses the principle of paying promptly the Authority's suppliers and stipulates that all businesses will normally be paid within **30 days** of the Authority receiving a bona-fide invoice. The policy is also in accord with the Government's Best Value Performance Indicator No. 8 which relates to the percentage of invoices paid by the Authority within 30 days. In 2003/2004 the Council paid **87.62%** of all suppliers within 30 days (2002/2003 87.54%). Compliance with this policy is subject at all times to the proper observance of the Authority's Standing Orders and Financial Regulations.

14. EMPLOYEES IN HIGHER EARNINGS BANDS

The number of employees whose remuneration, excluding pension contributions, was £40,000 or more in bands of £10,000:-

<u>Salary Range (£)</u>	<u>2002/2003</u>	<u>2003/2004</u>
40,000 to 49,999	56	82
50,000 to 59,999	12	19
60,000 to 69,999	4	5
70,000 to 79,999	0	1
80,000 to 89,999	1	2
90,000 to 99,999	0	0
TOTAL	73	109

15. MEMBERS ALLOWANCES

The total of allowances paid to Members of the Council during 2003/2004 was £493,281 (£360,815 in 2002/2003).

16. EURO

The Authority incurred no direct expenditure during 2003/04 in preparing for the introduction of the Euro.

17. TRANSACTIONS WITH RELATED PARTIES

This is a disclosure note required by FRS 8, which requires the Council to declare transactions between the Council and related parties. (A related party is where a member of the Council or a Chief Officer is involved in a company or organisation with which the Council undertakes business on normal contractual terms for the supply of services). During 2003/2004 the Council has undertaken the following transactions with related parties:

2 Members of the Council are Directors of a Primary Care Trust that was established in September 2003. The Council entered into transactions with the concern to the value of £16,922 during 2003/2004.

18. GENERAL FUND MOVEMENTS

The 2003/2004 deficit on the general fund (excluding the use of balances and reserves) of **£3.407m** is split as follows: -

	<u>Standards</u> <u>Fund</u> <u>£000's</u>	<u>Schools</u> <u>£000's</u>	<u>General</u> <u>£000's</u>	<u>Total</u> <u>£000's</u>
Balance at 31st March 2003	(2,045)	(1,993)	(6,715)	(10,753)
(Surplus)/Deficit for the Year	2,353	(1,347)	2,401	3,407
Balance at 31st March 2004	308	(3,340)	(4,314)	(7,346)

19. **DISCLOSURE OF AUDIT COSTS**

In 2003/04 the Authority incurred the following fees relating to external audit and inspection:

	<u>2002/2003</u> <u>(£000)</u>	<u>2003/2004</u> <u>(£000)</u>
Fees payable to the Audit Commission with regard to external audit services carried out	224	159
Fees payable to the Audit Commission in respect of statutory inspection	108	102
Fees payable to the Audit Commission for the certification of grant claims and returns	125	137
TOTAL	457	398

20. **BURY LEARNING DISABILITY PARTNERSHIP BOARD**
POOLED FUND MEMORANDUM ACCOUNT

In March 2003, the Council entered into a Section 31 Health Act 1999 Partnership Agreement for the pooling of its learning disability service budgets with the Bury Primary Care Trust. Pooled funds enable health bodies and local authorities to work collaboratively to address specific local health issues. Details of contributions to and from the pooled fund in 2003/04 are shown below. The £648,000 deficit will be met by contributions from Bury MBC (£463,000) and Bury PCT (£185,000). No expenditure was incurred in 2002/03. An audited statutory Pooled Fund Memorandum of Account can be obtained from the Director of Finance and E-Government, Bury MBC, Town Hall, Knowsley Street, Bury.

	<u>2003/04</u> <u>Total Fund</u> <u>£000</u>	<u>2003/04</u> <u>Bury MBC</u> <u>£000</u>
Contributions to the pool	13,678	7,360
Expenditure from the pool	14,326	7,823
(Surplus) / Deficit	648	463

HOUSING REVENUE ACCOUNT

HOUSING REVENUE ACCOUNT

This account relates to the provision, supervision and management of council houses, flats and sheltered accommodation. The requirement to keep such an account separately from the General Fund Revenue Account and the format of it are specified by the Local Government and Housing Act 1989 ('1989 Act').

<u>2002/2003</u> <u>£000's</u>		<u>2003/2004</u> <u>£000's</u>	Note
	<u>INCOME</u>		
	Rents (Gross of Rent Rebates)		1,2,10
20,931	Dwellings	20,948	
193	Other Property	204	
795	Charges for Services and Facilities	734	
11,341	Housing Revenue Account Subsidy	10,325	9
214	Contributions towards expenditure	164	
<u>33,474</u>	TOTAL INCOME	<u>32,375</u>	
	<u>EXPENDITURE</u>		
6,231	Repairs and Maintenance	5,641	
5,668	Supervision and Management	6,522	
23	Rents, Rates, taxes & other charges	38	
13,585	Rent Rebates	13,212	
428	Increased Provision for Bad & Doubtful Debts	214	11
10,544	Cost of capital charge	5,845	5
4,734	Depreciation of fixed assets	4,661	6
20	Debt management costs	18	
<u>41,233</u>	TOTAL EXPENDITURE	<u>36,151</u>	
<u>7,759</u>	NET COST OF SERVICES	<u>3,776</u>	
(9,259)	Adjusting transfer from AMRA	(4,868)	
(40)	Amortised Premiums and Discounts	(44)	
(181)	Investment Income	(227)	
(1,721)	NET OPERATING EXPENDITURE / (INCOME)	(1,363)	
0	Revenue Contribution to Capital Exp.	0	4
472	HRA Contribution to MRP	402	
(40)	Transfer from Major Repairs Reserve	(39)	3
(98)	Reversal of FRS17 Adjustment	(88)	
(1,387)	(SURPLUS)/DEFICIT FOR THE YEAR	(1,088)	
<u>(2,437)</u>	(SURPLUS) / DEFICIT B/FWD	<u>(3,824)</u>	
<u>(3,824)</u>	(SURPLUS) / DEFICIT C/FWD	<u>(4,912)</u>	

Copies of the HRA Outturn Report and details of variances are available from the Head of Financial Management at Bury Town Hall during normal office hours or by telephoning 0161-253 5034.

NOTES TO THE HOUSING REVENUE ACCOUNT

From April 2001 a form of resource accounting was introduced in the HRA. The objective of this was to encourage the more efficient use of housing assets and to increase the transparency of the HRA. This has resulted in a number of additional items being included in the HRA statement on Page 41.

1. HOUSING STOCK

In preparing the HRA budget, the Council needs to estimate the total level of income it needs to raise from rents. In doing so it takes account of current rental income, any likely changes in the size and composition of the Housing Stock and the estimated loss of income from unoccupied dwellings.

The numbers of each type of property at 31st March were: -

<u>2003</u>		<u>2004</u>
Flats and Maisonettes		
2,357	1 Bedroom	2,356
882	2 Bedrooms	872
82	3 Bedrooms	83
271	Bedsitters	251
Houses & Bungalows		
812	1 Bedroom	811
2,087	2 Bedrooms	2,004
2,537	3 Bedrooms or more	2,403
<u>9,028</u>	TOTAL	<u>8,780</u>

Sale of Council Houses account for the reduction in the Housing stock during the financial year.

The value of the housing stock was:-

	<u>£000's</u>
Total Balance Sheet value as at 1 st April 2003	
Dwellings	165,515
Shops, Offices and Garage Colonies	1,442
Total Operational Assets	<u>166,957</u>
Reclassification	0
Additions	0
Certificated Revaluation – Shops and Offices	40
Housing stock Revaluations	89,165
Depreciation	(4,652)
Sale of Council Houses	(7,683)
Balance Sheet Value as at 31st March 2004	<u>243,827</u>

2. VACANT POSSESSION

- (i) The vacant possession value of dwellings within the Council's HRA as at 1st April 2003 was £431.660 million.
- (ii) The vacant possession value and the balance sheet value of dwellings within the HRA show the economic cost to the Government of providing council housing at less than open market rents.

3. MAJOR REPAIRS RESERVE (MRR)

The Major Repairs Allowance (MRA), paid as part of the HRA subsidy, provides authorities with the resources needed to maintain the value of their housing stock over time. Authorities are required to set up a Major Repairs Reserve and to transfer into it a sum not less than the MRA.

<u>£000'S</u> <u>2002/03</u>	<u>£000's</u> <u>2003/04</u>
(627) Balance as at 1st April 2003	(933)
(4,734) Transferred to MRR during the year	(4,661)
40 Transferred from MRR to HRA during the year	39
4,388 Debits in respect of capital expenditure within HRA	5,420
(933) Balance as at 31st March 2004	(135)

4. CAPITAL EXPENDITURE WITHIN HRA

The 1989 Act gives local authorities the discretion to finance expenditure for HRA capital purposes from the HRA.

<u>£000'S</u> <u>2002/03</u>	<u>£000's</u> <u>2003/04</u>
4,588 Capital Expenditure within the HRA	5,639
85 Capital creditors and unfinanced expenditure b/f from 2002/2003	155
(155) Capital creditors and unfinanced expenditure c/f to 2004/2005	(260)
4,518 Total Capital expenditure within the HRA to be financed	5,534
Financed By:	
0 Housing Balance Sheet Provision	4
0 Usable Capital Receipts	23
130 SRB Grant	87
0 Revenue Contributions	0
4,388 Major Repairs Reserve	5,420
4,518 Total	5,534

Total capital receipts from the disposal of houses during the year was **£7.683 million**.

5. COST OF CAPITAL CHARGE

This is calculated as 3.5% of the value of HRA operational assets. The charge is to reflect the cost of public sector capital tied up in council housing and other HRA assets, but does not impact on the amount of income to be generated to achieve a balanced budget. There is an adjustment below the Net Cost of Services which ensures that the HRA continues to bear its share of the Authority's debt financing costs.

6. DEPRECIATION

Authorities are required to charge depreciation on all HRA properties calculated in accordance with proper practices, including non-dwelling properties. In 2003/04, the total charge for depreciation for council houses was £4,622,078 and for other property was £29,638. Depreciation for equipment totalled £9,098.

7. IMPAIRMENT CHARGES

No impairment charges have been made in respect of land, houses and other property within the HRA for the financial year.

8. DEFERRED CHARGES

No deferred charges are attributable to the HRA.

9. HRA SUBSIDY

Housing Revenue Account subsidy is central Government's contribution towards the cost of council housing in Bury. It is calculated as the amount required to balance a notional Housing Revenue Account, which is derived by the Government, and is based on its estimates of the income and expenditure which should be earned and spent by the Authority on council housing.

Breakdown of Amount of HRA Subsidy Payable to the Authority for 2003/2004

<u>£000's</u> <u>2002/03</u>		<u>£000's</u>	<u>£000's</u> <u>2003/04</u>
2,891	Management Allowance	3,066	
5,654	Maintenance Allowance	5,787	
4,694	Major Repairs Allowance	4,622	
<u>13,239</u>			<u>13,475</u>
2,433	Charges for Capital	2,249	
13,766	Rent Rebates	13,355	
0	Other items of reckonable expenditure	0	
(18,076)	Guideline Rent Income	(18,730)	
(53)	Interest on Receipts	(39)	
11,309	Subsidy Receivable		10,310
32	Prior Year Adjustments		15
<u>11,341</u>	Total Subsidy Receivable		<u>10,325</u>

10. RENT ARREARS

The rent arrears as at 1 April, 2003 totalled £1,581,309 and at 31 March, 2004 they totalled £1,527,750. 48.9% of the arrears at 31 March 2004 related to current tenants and 51.1% related to former tenants.

11. BAD DEBT PROVISION

<u>£000's</u> <u>2002/03</u>		<u>£000's</u>	<u>£000's</u>
1,945	Bad debt provision as at 31 st March 2003		1,366
428	Charged to HRA 2003/2004	214	
(674)	Written off	(216)	
3	Reinstated previously written off amount	16	
<u>(243)</u>	Net Increase 2003/2004		<u>14</u>
<u>1,702</u>	Bad debt provision as at 31st March 2004		<u>1,380</u>

The 2003/04 opening balance is different from the 2002/03 closing balance as the responsibility for collecting Housing Benefits overpayments was transferred to the Revenues and Benefits Service.

COLLECTION FUND

THE COLLECTION FUND

The account is kept separately and shows the income collected from Council Tax, Community Charge and National Non-Domestic Rates (NNDR) payers. The account also shows the amount that the Authority needs from the fund to pay for its services along with precepts made by other authorities and Bury's contribution to the NNDR Pool.

<u>INCOME AND EXPENDITURE ACCOUNT</u>			
<u>2002/2003</u>		<u>2003/2004</u>	<u>Note</u>
<u>£000's</u>		<u>£000's</u>	
	<u>INCOME</u>		
(48,788)	Income from Council Tax Payers	(55,115)	1
1	Community Charge Payers	1	
	Transfers from General Fund		
(7,299)	Council Tax Benefit	(8,228)	
(4)	Other Income	(4)	
<u>(32,680)</u>	Income from NNDR payers	<u>(31,134)</u>	2
<u>(88,770)</u>	TOTAL INCOME	<u>(94,480)</u>	
	<u>EXPENDITURE</u>		
55,603	Precepts on the Collection Fund	62,580	3
	NNDR		
32,085	Payments to National Pool	30,539	
232	Cost of Collection	233	
107	Interest Payable	311	
	Bad and Doubtful Debts		
224	Increased/(Reduced) Provision	432	
	Transfer of Previous Year's Estimated Surplus		
585	To General Fund	345	
59	To Major Preceptors	40	
<u>88,895</u>	TOTAL EXPENDITURE	<u>94,480</u>	
125	FUND DEFICIT/ (SURPLUS) FOR THE YEAR	0	
<u>(1,048)</u>	BALANCE BROUGHT FORWARD	<u>(923)</u>	
<u>(923)</u>	BALANCE CARRIED FORWARD	<u>(923)</u>	

NOTES TO THE COLLECTION FUND

1. COUNCIL TAX

The Council Tax was introduced on 1st April 1993 to replace the Community Charge and is a tax on property values. Dwellings were valued at their open market values as at 31st March 1991 and have been placed in eight bands according to their value. The Council Tax payable per band will be a specified ratio of the middle band, Band D. The table below shows the calculation of the Band D equivalent number of dwellings per band:-

<u>Band</u>	<u>Valuation</u>	<u>Total Number of Dwellings</u>	<u>Specified Ratio</u>	<u>Band D Equivalent</u>
A	Less than £40,000	23,751	6/9	15,831
B	£40,000 to £52,000	14,859	7/9	11,557
C	£52,000 to £68,000	14,694	8/9	13,062
D	£68,000 to £88,000	8,019	1	8,019
E	£88,000 to £120,000	4,868	11/9	5,949
F	£120,000 to £160,000	1,593	13/9	2,301
G	£160,000 to £320,000	1,180	15/9	1,966
H	More than £320,000	123	18/9	246
		69,087		58,931
	Less allowance for losses on collection			(1,178)
COUNCIL TAX BASE 2003/2004				57,753

- i) The actual number of properties was 75,777 but after adjusting for single person discounts, empty properties etc, the notional number of dwellings is 69,087.
- ii) The Band D Council Tax levied for the year was **£1,083.59** (£970.09 in 2002/2003).

2. NATIONAL NON-DOMESTIC RATES (NNDR)

The Authority collects NNDR in respect of business premises by applying a rate poundage set by central Government to the rateable value of the premises. The rate set for 2003/2004 was **44.4p** in the pound (43.7p in 2002/2003) and at 31st March 2004 the estimated non-domestic rateable value of the Borough was **£86.846 million** (£88.315 million at 31st March 2003). The amount collected, less certain allowances, is paid into a national pool which is then redistributed to councils by the Government at an amount per head of adult population.

3. PRECEPTS

The precepts on the Collection Fund were: -

	<u>2002/2003 £000's</u>	<u>2003/2004 £000's</u>
Bury MBC	49,794	54,979
Greater Manchester Police Authority	3,947	5,293
Greater Manchester Fire & Civil Defence Authority	1,862	2,308
TOTAL	55,603	62,580

CONSOLIDATED BALANCE SHEET

CONSOLIDATED BALANCE SHEET AT 31ST MARCH 2004

<u>2003</u>			<u>2004</u>			
<u>£'000</u>	<u>£'000</u>		<u>£'000</u>	<u>£'000</u>	<u>£'000</u>	<u>Note</u>
		FIXED ASSETS				
166,957		Council Dwellings	243,828			
203,958		Other Land & Buildings	205,349			
695		Vehicles & Plant	802			
22,932		Infrastructure Assets	22,674			
370		Community Assets	370			
26,677	421,589	Other Non-Operational Assets	<u>30,589</u>	503,612	1	
		DEFERRED CHARGES				
37	37	Deferred Charges	32	32	2	
		LONG TERM INVESTMENTS				
10,214		Manchester Airport PLC	10,214			
0		Ringway Developments PLC	0			
0	10,214	Other	<u>0</u>	10,214	5	
		LONG TERM DEBTORS				
13,323		Loan Accounts	11,980		6	
6	13,329	Debt Managed on Behalf of Other Local Authorities	<u>4</u>	11,984		
		CURRENT ASSETS				
695		Stocks & Work in Progress	713			
22,150		Short Term Investments	23,900			
24,567		Sundry Debtors & Advance Payments	25,296		6	
1,400	48,812	Cash in Hand	<u>806</u>	50,715		
		LESS : CURRENT LIABILITIES				
(11,895)		Short Term Loans Outstanding	(215)		7	
(131)		Deposits & Clients' Funds	(140)			
(21,555)		Sundry Creditors & Advance Receipts	(31,953)			
(4,371)	(37,952)	Cash Overdrawn	<u>(5,975)</u>	(38,283)		
	<u>10,860</u>	NET CURRENT LIABILITIES		<u>12,432</u>		
	456,029	TOTAL ASSETS LESS CURRENT LIABILITIES		538,274		
		LESS: LONG TERM LIABILITIES				
		Loans Outstanding				
80,124		External	77,909		7	
10,696		Deferred Liabilities	10,330		8	
44,500		Pension Liability	27,635		20	
570		Deferred Capital Receipts	428		9	
4,237	(140,127)	Provisions	<u>6,812</u>	(123,114)	10	
	<u>315,902</u>	TOTAL NET ASSETS		<u>415,160</u>		

Consolidated Balance Sheet continued on next page.

CONSOLIDATED BALANCE SHEET AT 31ST MARCH 2004

<u>2003</u>			<u>2004</u>		
<u>£'000</u>	<u>£'000</u>		<u>£'000</u>	<u>£'000</u>	<u>Note</u>
		FINANCED BY :			
		RESERVES AND OTHER BALANCES			
6,738		Earmarked Reserves	7,772		11
232,372		Fixed Asset Restatement Reserve	300,061		12
88,345		Capital Financing Reserve	103,676		13
(44,500)		Pension Reserve	(27,634)		20
1,983		Capital Receipts Unapplied	4,531		15
947		Capital Grants Unapplied	2,012		16
		Balances			
10,753		General Fund	7,347		14
3,824		Housing Revenue Account	4,912		
323		Competitive Services	289		11
933		Major Repairs Reserve	135		11
923		Collection Fund Balance	922		
13,261		Other Balances	11,137		
	<u>315,902</u>	TOTAL RESERVES AND BALANCES		<u>415,160</u>	

M. Owen

M. OWEN C.P.F.A.
Director of Finance & E-Government

NOTES TO THE CONSOLIDATED BALANCE SHEET

1. FIXED ASSETS

Movements in respect of fixed assets were as follows: -

	<u>Council Dwellings</u>	<u>Other Land & Buildings</u>	<u>Vehicles, Plant & Equip</u>	<u>Infra-structure Assets</u>	<u>Community Assets</u>	<u>Other Assets</u>	<u>Total</u>
	<u>£000's</u>	<u>£000's</u>	<u>£000's</u>	<u>£000's</u>	<u>£000's</u>	<u>£000's</u>	<u>£000's</u>
Gross Book Value at 1st April 2003	181,209	213,517	1,001	29,602	370	26,677	452,376
Reclassification							
Additions		4,529	174	659		25	5,386
Disposals	(7,683)	(1,382)	(12)	0	0	(235)	(9,311)
Revaluations	89,205	14	1	0	0	4,121	93,341
Gross Book Value at 31 March 2004	262,731	216,678	1,164	30,261	370	30,588	541,792
Accumulated depreciation at 1 April 2003	(14,252)	(9,559)	(306)	(6,670)	0	0	(30,787)
Depreciation in year	(4,652)	(1,769)	(55)	(917)	0	0	(7,393)
Accumulated depreciation at 31 March 2004	(18,904)	(11,328)	(361)	(7,587)	0	0	(38,180)
Net Book Value at 31st March 2004	243,827	205,350	803	22,674	370	30,588	503,612
Net Book Value at 1st April 2003	166,957	203,958	695	22,932	370	26,677	421,589

The Authority has one foundation school (Peel Brow Primary School) which is not included within the consolidated balance sheet as the assets are not owned by the Authority. Peel Brow is currently valued at £2.24million.

More information on the basis of asset valuation and the accounting treatment for fixed assets may be found in the statement of accounting policies.

Valuations of Fixed Assets carried at Current Value

The following statement shows the progress of the Council's rolling programme for the revaluation of fixed assets. The valuations are carried out by the internal Principal Valuation Officer, Mr. A. Darbyshire (MRICS) and the Property Asset Officer, Mrs B.M.Beech (MRICS). The basis for the valuation is set out in the statement of accounting policies.

	<u>Council Dwellings</u>	<u>Other Land & Buildings</u>	<u>Vehicles, Plant & Eqpt</u>	<u>Infra-structure Assets</u>	<u>Community Assets</u>	<u>Other Assets</u>	<u>Total</u>
	<u>£000's</u>	<u>£000's</u>	<u>£000's</u>	<u>£000's</u>	<u>£000's</u>	<u>£000's</u>	<u>£000's</u>
Valued at Historic Cost :			546	22,932	50		23,528
Valued at Current Value in :							
2003/2004	76,870	1,392	108	(258)	0	3,911	82,023
2002/2003	396	55,572				2,678	58,646
2000/2001	166,561	98,124	61		220	18,795	283,761
Prior to 1999/2000		50,262	88		100	5,204	55,654
Total Fixed Assets	243,827	205,350	803	22,674	370	30,588	503,612

In September 2003 the Authority's housing stock was revalued to £254,680,000. Magistrates Court is shown at the Historical value pending a revaluation in 2004/05 when an adjustment will be made to reflect the Authority's interest of 20% in the asset.

In accordance with FRS 15 "Tangible Fixed Assets", the Council has charged depreciation on its assets to the consolidated revenue account, regardless of the maintenance regime on the asset.

Prior to this, depreciation was not charged on assets where regular repairs and maintenance were carried out to extend the assets useful life.

2. DEFERRED CHARGES

The Balance Sheet reflects the writing off to the Capital Financing Reserve of the value of Deferred Charges. Deferred Charges represent expenditure on improvement grants, other private sector housing and on Aided Schools, where no tangible asset is in existence.

	<u>Improvement Grants</u>	<u>Other</u>	<u>Total</u>
	<u>£000's</u>	<u>£000's</u>	<u>£000's</u>
Balance at 1st April 2003	0	37	37
Expenditure in year	3,192	2,533	5,725
Written off to Consolidated Revenue A/C	(3,192)	(2,538)	(5,730)
Balance at 31st March 2004	0	32	32

3. CAPITAL EXPENDITURE

Capital expenditure in the year was as follows:-

<u>2002/2003</u>		<u>2003/2004</u>	
<u>£000's</u>	<u>Expenditure:</u>	<u>£000's</u>	<u>£000's</u>
1,409	Un-financed Capital Expenditure b/fwd		901
19,084	Fixed assets	21,622	
4,754	Deferred Charges	5,725	
1,017	Vehicle & Plant	648	
0	Other	160	28,155
26,264	Total		29,056
<u>£000's</u>	<u>Financed by:</u>	<u>£000's</u>	<u>£000's</u>
7,829	Loan	8,827	
1,218	Capital Receipts	3,368	
8,577	Grants & Contributions	7,253	
1,094	Leasing	648	
1,791	Revenue	1,441	
466	Reserves	561	
4,388	Major repairs allowance	5,420	27,518
25,363			
901	Capital Expenditure c/fwd Un-financed		1,538
26,264			29,056

The un-financed expenditure represents expenditure for which matched funding sources were not received by 31st March of each year, and will be financed on receipt of the funding. This occurs because capital expenditure is accounted for on a cash basis and not an accruals basis. Copies of the Capital Programme may be obtained from the Head of Financial Management during normal office hours, or by telephoning 0161-253 5034.

4. STATEMENT OF PHYSICAL ASSETS

The Authority owned the following assets (excluding Council dwellings, see Housing Revenue Account section) at 31st March:-

<u>SERVICE / ASSET</u>	<u>2003</u>	<u>2004</u>
<u>Education</u>		
Nursery Schools	1	1
Primary Schools	69	63
Secondary Schools	14	14
Special Education Establishments	4	4
Adult Education Centres	5	5
Youth Centres	7	7
<u>Highways & Transportation</u>		
Roads (km):		
Principal	55	55
Non Principal, Classified	70	70
Urban, Unclassified	528	525
Car Parks	66	65
<u>Leisure Facilities</u>		
Public Conveniences	8	9

Parks & Open spaces	837	837
Cemeteries	35	35
Civic Halls	5	4
Sports Centres (with pool)	2	3
Sports Centre (no pool)	1	1
Swimming Pools	1	0
<u>Office Accommodation</u>		
Administrative Buildings	7	6
<u>Cultural Services</u>		
Libraries	9	9
Art Gallery / Museum	1	1
<u>Property Services</u>		
Dwellings	4	4
Small Lettings	1,175	1,175
Commercial Lettings	380	378
Farms, Grazing	24	24
Poster Sites	22	22
Market Shops & Stalls	525	525
Industrial Factory Units	204	204
Magistrates Courts	1	1
<u>Social Services</u>		
Children's Homes	1	0
Day Nurseries	1	0
Children & Family Centres	2	2
Resource Centres	1	1
Elderly Persons Homes	9	9
Homes for Adults with Learning Disabilities	4	4
Learning Disability Day Centres	3	3
Day Care Centres	3	3
Social Education Centres	3	0
Non Operational	3	3

5. **INVESTMENTS**

Investments at 31st March: consisted of:-	<u>2003</u> <u>£000's</u>	<u>2004</u> <u>£000's</u>
Manchester Airport PLC	10,214	10,214
TOTAL	<u>10,214</u>	<u>10,214</u>

Manchester Airport plc

Bury, in common with all Greater Manchester Districts, other than Manchester City Council, which holds 55%, has a 5% shareholding in Manchester Airport plc. The Company's most recent accounts (for the year ending 31 March, 2003) showed a profit before tax in 2002/03 of £9.9m compared to a profit of £2.4m for 2001/02. For 2002/03 profit after tax was £7.1m and in 2001/02 the loss after tax was £3.8m. Total assets amounted to £962m at the 31st March 2003 (£1,055m at 31st March 2002). Further information can be obtained from the Director of Finance, Manchester Airport (Tel. 0161-489-3000).

6. **DEBTORS & LOAN ACCOUNTS**

Long term debtors:	<u>2003</u> <u>£000's</u>	<u>2004</u> <u>£000's</u>
Car loans (employees)	1,869	1,522
Airport Terminal 1	9,260	9,078
Bury Metro Arts Association Ltd	32	32
Bury Music Centre	9	6
PWLB Premiums	192	170
Housing Loans	1,961	1,172
TOTAL	13,323	11,980
Short term debtors:		
General Fund:	22,895	22,873
Less provision for uncollectable sums	(3,027)	(2,701)
Advance receipts	2,071	2,305
	21,939	22,477
Collection Fund:		
Council tax	3,333	3,502
Community charges	438	433
Business rates	958	1,012
Less provision for uncollectable sums	(2,101)	(2,128)
	2,628	2,819
TOTAL	24,567	25,296

7. LOANS OUTSTANDING, LONG & SHORT TERM

	<u>2003</u> <u>£000's</u>	<u>2004</u> <u>£000's</u>
Long term loans:		
PWLB:		
Bury	61,009	47,308
Airport	10,006	9,811
Local & Market Bonds	21,004	21,004
TOTAL	92,019	78,123
Analysed by maturity period:-		
Short Term Loans Outstanding		
Within 1 year	11,895	215
Long Term Loans Outstanding		
1/2 years	215	507
2/3 years	507	2,260
3/4 years	2,260	287
4/5 years	287	6,316
5/6 years	6,316	348
6/10 years	13,398	11,799
10/15 years	6,384	5,637
15+ years	50,757	50,754
TOTAL	92,019	78,123

The PWLB debt at 31st March 2004 includes **£9.811 million** in respect of Manchester Airport, being Bury's share of the debt transferred from Manchester City Council to each of the other Greater Manchester districts.

8. DEFERRED LIABILITIES

	<u>2003</u> <u>£000's</u>	<u>2004</u> <u>£000's</u>
Debt from ex Greater Manchester County ex Probation Service	9,668 37	9,430 29
From Lancashire County Council	991	871
TOTAL	10,696	10,330

The debt outstanding to other authorities is in respect of assets and responsibilities transferred at Local Government reorganisation in 1974 and 1986. Local Authorities are now responsible for Probation Service Debt; the Capital Financing costs are recovered by Government Grant.

9. DEFERRED CAPITAL RECEIPTS

The figures shown represent receipts due from the sale of council houses and other dwellings where the Council has entered into a mortgage agreement and the receipt will therefore be realised over a number of years.

10. PROVISIONS

The insurance provisions are used to provide cover against specific risks in order to reduce the level of external insurance premiums, whilst maintaining adequate cover. The Education provision relates mainly to possible repayment of Nursery Grant. The main Development Services provision is the Heywood Link commuted sum which is payable to the East Lancashire Railway Trust. There are also provisions relating to the agency agreement that the Council had with United Utilities and potential legal costs in respect of a footpath dispute.

	<u>31st March</u> <u>2003</u> <u>£000's</u>	<u>Income</u> <u>£000's</u>	<u>Expenditure</u> <u>£000's</u>	<u>31st March</u> <u>2004</u> <u>£000's</u>
Liability insurance	(3,084)	(5,422)	2,917	(5,589)
Property insurance	(165)	(148)	112	(201)
Education	(612)	(96)	259	(449)
Development Services	(282)	(19)	21	(280)
Other	(94)	(240)	41	(293)
TOTALS	(4,237)	(5,925)	3350	(6,812)

11. RESERVES

The reserves are set aside for the purposes indicated in their title, with contributions to and calls upon being fixed at levels which optimise the Authority's financial position.

	<u>31st March</u> <u>2003</u> <u>£000's</u>	<u>31st March</u> <u>2004</u> <u>£000's</u>
Airport Shares	356	423
Arts Reserve	34	12
Best Value Reserve	127	132
Education Fire	190	200
Energy Conservation	144	188
Leisure	59	60
Social Services	249	402
Computer Reserve	2,951	3,560
Capital Reserve	1,584	1,584
Area Board Reserve	79	210
Policy Development Reserve	(45)	0
Outwood Viaduct	28	35
School Catering Reserve	64	120
PWLB Discount	544	379
EDS	374	467
	6,738	7,772
Competitive Services	117	93
Commuted Sums	206	196
	323	289
Major Repairs Reserve	933	135
TOTALS	7,994	8,196

The reserves are held for the following purpose:

Airport Share Reserve

This reserve was funded initially from dividends from Manchester Airport and is available for General Use; though to date has been utilised to fund leisure investment within the Borough

Arts Reserve

This reserve funds any opportunities to purchase pictures for the art gallery.

Best Value Reserve

The reserve is to support the delivery of the Best Value Review Programme within the Council.

Education Fire Reserve

The Council is required to fund the initial £100,000 of any Education Fire Insurance Claim. This reserve thereby provides for this risk corporately.

Energy Conservation Reserve

The Energy Conservation Reserve operates on a payback process where initial investment in energy conservation is funded from the reserve, while contributions are made to the reserve by services over an agreed pay back period.

Leisure Reserve

The Leisure Reserve is for the general development of leisure facilities.

Social Services Reserves

The Social Services Reserve comprises individual reserves for the Area Child Protection Committee, Learning Disability, a Primary Care Group Commissioning post, Inwood House, and mental health and transport refunds.

Computer Reserve

The Computer Reserve is to fund future Information and Communication Technology (ICT) investment within the Borough.

Capital Reserve

The Capital Reserve is to fund future capital investment within the Borough in accordance with the Council's Capital Strategy.

Area Board Reserve

This reserve is to support the work of the Council's six Area Boards and includes carryovers of the Board's Kickstart Grants.

Policy Development Reserve

This reserve is to assist in the development of new policy and initiatives within the Council and, where required, provide some pump-priming to new initiatives.

School Catering Reserve

This reserve is to finance investment in school kitchens and dining facilities.

Outwood Viaduct

This reserve is for the future maintenance and upgrade of Outwood viaduct.

PWLB Discount

This reserve relates to sums arising from the premature repayment of PWLB loans.

Competitive Services Reserve

This reserve is the remainder of the DSO Reserve that the Council was required to hold under CCT legislation. It will disappear once all the reserve's commitments are incurred.

Commuted Sums

This reserve represents money received as part of Section 106 agreements from Housing and other developers. The reserve is earmarked and is not available for general use.

Major Repairs Reserve

This reserve provides the authority with the resources needed to maintain the value of housing stock.

Other Balances

Other balances used to finance our assets include our 5% shareholding in Manchester Airport (£10.214m); monies received from the government in connection with the Local Public Service Agreement (£856,000).

12. FIXED ASSET RESTATEMENT RESERVE

The system of capital accounting requires the establishment of a Fixed Asset Restatement Reserve. The reserve will be written down by the net book value of assets as they are disposed of, and debited or credited with the deficits or surpluses arising on future revaluations. The balance on this account does not represent cash and is not available to spend.

<u>2002/2003</u>		<u>2003/2004</u>
<u>Total</u>		<u>Total</u>
<u>£000's</u>		<u>£000's</u>
196,463	Balance at 1st April 2003	232,372
(4,546)	Disposal of fixed assets	(9,311)
(283)	Disposal of investment in Ringway Developments plc	
42,060	Restatement of Value	77,931
(1,322)	Other	(931)
232,372	Balance at 31st March 2004	300,061

13a. CAPITAL FINANCING RESERVE

The Capital Financing Reserve contains the amounts which are required by statute to be set aside from capital receipts for the repayment of external loans, and the amount of capital expenditure financed from revenue and capital receipts. It also contains the difference between amounts provided for depreciation and the amount required to be charged to revenue to repay the principal element of external loans. The balance on this account does not represent cash and is not available to spend.

<u>2002/2003</u>		<u>2003/2004</u>
<u>£000's</u>		<u>£000's</u>
78,693	Balance at 1st April 2003	88,345
3,022	Capital Receipts Set Aside in Year	5,762
81,715		94,107
	2002/2003 Capital Financing:	
1,218	Capital Receipts	3,368
8,577	Grants & Contributions	7,254
1,791	Revenue	1,441
4,388	Major repairs allowance	5,420
466	Reserves	565
(4,734)	Provision for Major Repairs	(4,661)
(702)	Provision for debt repayment (net of depreciation)	(95)
387	Housing Corp Grant used in debt redemption	
	Magistrates Court debt redemption	2002
(4,761)	Appropriation from General Fund – writing down of in year deferred charges	(5,725)
88,345	Balance at 31st March 2004	103,676

13b. PROVISION FOR CREDIT LIABILITIES (Memorandum Account)

In accordance with statutory requirements the Council is required to set aside sums as a provision to repay external loans and finance leases and other limited purposes. The Council does not keep an account within the accounting records for the Provision for Credit Liabilities as there is no need to do so, but is required to maintain a memorandum account, which is set out below.

<u>2002/2003</u> <u>£000's</u>	<u>2003/2004</u> <u>£000's</u>
0 Amounts brought forward	0
Amounts set aside for year	
(3,022) Reserved Capital Receipts	(5,762)
(1,740) Minimum Revenue Provision	(2,244)
Amounts applied in year	
4,762 Repayment of external debt	8006
<u>0</u> Carried forward	<u>0</u>

14. THE GENERAL FUND

This fund represents the balance of the revenue account surplus of **£7.346m** (excluding schools) as at 31st March 2004, although this amount is not wholly available to be spent at the Council's discretion.

	<u>£000's</u>
General Fund Balance 31st March 2004	7,346
Less amount available to schools	(3,032)
Less minimum to be retained	<u>(2,804)</u>
Available Balance 1st April 2004	<u>1,510</u>

It is the view of the Director of Finance and E-Government that prudence dictates a minimum balance of **£2.804m** is retained in the Fund to meet unforeseen eventualities, and the Revenue Budget for 2004/2005 reflects this.

The Authority operates a scheme of Local Management in Schools that has been approved by the Secretary of State for Education and Skills. This allows schools in Bury to carry forward any over or underspendings to the next financial year. In 2003/2004 an under spending of **£3.032m** was contributed to the General Fund by schools and is carried forward to 2004/2005.

The Authority also operates a scheme of delegated financial management whereby departments are given cash ceilings against which their financial performance is measured. They are allowed to carry forward underspendings subject to the overall financial position of the Council, and they must carry forward overspendings. Carry-forwards under the cash ceiling schemes will be determined at Executive Committee. This will of course impact on the available General Fund balance at 1st April 2004.

15. CAPITAL RECEIPTS UNAPPLIED

	<u>Housing</u> <u>£000's</u>	<u>Other</u> <u>£000's</u>	<u>Total</u> <u>£000's</u>
Available 31st March 2003	1,007	976	1,983
Received in the year	7,683	3,994	11,677
Set aside in the year	(5,762)	(0)	(5,762)
Applied in the year	(0)	(3,368)	(3,368)
Available 31st March 2004	2,928	1,602	4,530

The Local Government and Housing Act 1989 dictates that the Authority must set aside a proportion of capital receipts to redeem debt. This table shows the balance available after set aside to meet capital expenditure for committed, on-going and new capital schemes in 2004/05.

16. CAPITAL GRANTS UNAPPLIED

	<u>Environment</u> <u>Services</u> <u>£000's</u>	<u>Highways</u> <u>£000's</u>	<u>Other</u> <u>£000's</u>	<u>Total</u> <u>£000's</u>
Available 31st March 2003	95	319	533	947
Received in the year	289	273	7,757	8,319
Applied in the year	(308)	(263)	(6,682)	(7,253)
Available 31st March 2004	76	329	1,608	2,013

This represents amounts received from Government or other third parties for capital purposes that have not yet been applied to finance capital expenditure. The table shows only those services where a proportion of the capital grant has not been applied. See Capital Financing Reserve for full details of capital grants and contributions applied. The SoRP requires a government grant deferred account which is to be generated in 2004/05.

17. CONTINGENT LIABILITIES

Municipal Mutual Insurance Ltd

On 30th September 1992 the Authority's then insurers, MMI Ltd., announced that they were no longer accepting new business. The Authority has a number of outstanding claims with MMI totalling **£21,223** at 31st March 2004.

A "Scheme of Arrangement" has been put in place to facilitate an orderly settlement of the sums due.

If MMI are not able to meet their liabilities, and the Scheme is triggered, then the Authority will be required to repay **£1,821,853** in respect of claims previously settled. The Balance Sheet makes no provision for this. There is no indication that MMI won't be able to meet claims.

Manchester Airport PLC

The Balance Sheet items, Investments and Long Term Debtors, refer to debt outstanding held by the Authority in respect of Manchester Airport. The Airport has agreed to

reimburse this Authority for all costs due on these loans which have maturity dates up to 2027. No provision has been made for any potential loss from this arrangement.

Modesole Ltd.

As a result of the Council receiving a distribution from the proceeds of Modesoles' sale of its shares in the Midland Hotel & Conference Centre, a liability may arise, the extent of which can not yet be determined, to repay its share of a grant given in 1986 towards the refurbishment of the hotel.

18. POST BALANCE SHEET EVENT

Modesole Ltd, a company in which the Council has a 6.7% shareholding, declared a dividend of £3.0m at the end of April of which this Council will receive £0.202m.

19. TRUST FUNDS

The Director of Finance and E-Government administers a number of trust funds of a mainly educational nature, which are independent of the Authority and excluded from the Balance Sheet.

	2003	2004
	£	£
John Kay	29,969	31,081
British Cotton Growers	89,302	91,957
Sidney Taylor Bequest	17,905	18,570
Others	71,172	87,889
Total	208,348	229,497
Represented by :-		
Investments	8,228	8,228
Cash	200,120	221,269
Total	208,348	229,497

20. RETIREMENT BENEFITS DISCLOSURE

Bury MBC has employees with pensions in the Greater Manchester Pension Scheme, which is administered in accordance with the Local Government Pension Scheme regulations 1997 as amended.

Note 9 to the Consolidated Revenue Account contains details of the Authority's participation in the Local Government Pension Scheme in providing retirement benefits.

The underlying assets and liabilities for retirement benefits attributable to the authority are as follows:

Net pension asset as at	31 Mar 2003	31 Mar 2004
	£000	£000
Estimated Employer Assets (A)	212,100	265,800
Present Value of Scheme Liabilities	256,600	276,500
Present Value of Unfunded Liabilities	-	-
Total Value of Liabilities (B)	256,500	276,500
Net Pension Asset (A)-(B)	(44,500)	(10,700)

The liabilities show the long term underlying commitments that the authority has to pay in retirement benefits. The total liability of £276.5 million has a substantial impact on the net worth of the authority as recorded in the balance sheet, resulting in a negative overall

balance of £10.7million. However, statutory arrangements for funding the deficit mean that the financial position of the authority remains healthy:

- The deficit on the local government scheme will be made good by increased contributions over the remaining working life of employees, as assessed by the scheme actuary.

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. The Greater Manchester Pension Fund liabilities have been assessed by an independent firm of actuaries - Hymans Robertson - based on the latest full valuation of the scheme as at 1 April 2001. The next full actuarial valuation is based on the scheme as at 31 March 2004. In order to assess the net pension liability under Financial Reporting Standard 17 as at 31 March 2004, Hymans Robertson rolled forward the actuarial valuation of the liabilities as at 31 March 2001, allowing for changes in financial assumptions as prescribed under FRS 17.

The **financial assumptions** used for the purpose of the FRS17 calculations are as follows:

Assumptions as at	31 Mar 2003	31 Mar 2004
	% p.a.	% p.a.
Rate of Inflation	2.5	2.9
Rate of Increase in Salaries	4.0	4.4
Rate of Increase in Pensions	2.5	2.9
Rate for discounting scheme liabilities	6.1	6.5

Assets in the Council's Pension Fund as at 31st March 2003 are valued at fair value, principally market value for investments, and consist of the following categories, by value and proportion of the total assets held by the fund:

Assets	Long-term Return % 31 Mar 2003	Assets at 31 Mar 2003 £000	Proportion 31 Mar 2003 %	Long-term Return % 31 March 2004	Assets at 31 Mar 2004 £000	Proportion 31 Mar 04 %
Equities	8.0	134,100	63.2	7.7	179,800	67.6
Bonds	4.8	38,100	18.0	5.1	42,200	15.9
Property	6.0	24,800	11.7	6.5	27,300	10.3
Cash	4.0	15,000	7.1	4.0	16,500	6.2
TOTAL	6.9	212,100	100	6.9	265,800	100

It should be noted that in the consolidated balance sheet the pension reserve is stated as a combination of the deficit in the table above of £10.7 million and the £16.7 million liability for unfunded teachers' pensions.

**STATEMENT OF TOTAL
MOVEMENTS IN RESERVES**

STATEMENT OF TOTAL MOVEMENTS IN RESERVES

This statement brings together all the recognised gains and losses of the Authority during the year. All large organisations are required to produce such a statement, but this particular format has been adapted to reflect the statutory framework in which local authorities work.

2002/03		2003/04	
<u>£000's</u>		<u>£000's</u>	<u>Notes</u>
	Surplus/(deficit) for the year:-		
253	General fund	(3,406)	
1,387	Housing Revenue Account	1,088	
3,588	Other Reserves	(1,125)	
0	add back Movements on specific revenue reserves	0	
(2,500)	deduct Appropriation from Pension Reserve	(21,100)	
(58,300)	Actuarial gains and losses relating to pensions	38,200	6
(55,572)	Total increase/(decrease) in revenue resources	13,657	1
1,813	Increase/(decrease) in useable capital receipts	2,547	
(955)	Increase/(decrease) in unapplied capital grants and contributions	1,066	
858	Total increase/(decrease) in realised capital resources	3,613	2
42,060	Gains/(losses) on revaluation of fixed assets	77,931	
0	Impairment losses on fixed assets due to general changes in prices	0	
42,060	Total increase/(decrease) in unrealised value of fixed assets	77,931	3
(6,151)	Value of assets sold, disposed of or decommissioned	(10,242)	4
4,240	Capital receipts set aside	9,130	
1,476	Revenue resources set aside	3,348	
3,816	Movement on Government Grants Deferred	1,529	
426	Movement on major Repairs Reserve	526	
9,958	Total increase/(decrease) in amounts set aside to finance capital investment	14,533	5
16,300	Increase/(Decrease) on the pensions reserve	0	
7,453	Total recognised gains and losses	99,492	

NOTES TO THE STATEMENT OF TOTAL MOVEMENTS IN RESERVES

1. MOVEMENT IN REVENUE RESOURCES

	General Fund Balances £000's	HRA Balances £000's	Earmarked Revenue Reserves £000's	Pension Reserve £000's
Surplus/(deficit) for 2003/04	(3,406)	1,088	(564)	
Appropriations to/from revenue			(561)	(21,100)
Actuarial gains and (losses) relating to pensions				38,200
	(3,406)	1,088	(1,125)	17,100
Balance brought forward at 1 April 2003	10,753	3,824	21,245	(44,500)
Balance carried forward at 31 March 04	7,347	4,912	20,120	(27,400)

Further detail with regards to the Pension Reserve can be seen in note 6 below.

2. MOVEMENTS IN REALISED CAPITAL RESOURCES

	Useable Capital Receipts £000's	Unapplied capital grants and contributions £000's
Amounts receivable in 2003/0403	5,915	8,319
Amounts applied to finance new capital investment in 2003/04	(3,368)	(7,253)
Total increase/(decrease) in realised capital resources in 2003/04	2,547	1,066
Balance brought forward at 1 April 2003	1,983	947
Balance carried forward at 31 March 04	4,530	2,013

Further detail with regards to capital receipts and capital grants and contributions can be seen in notes 15 and 16 to the consolidated balance sheet.

3. MOVEMENTS IN UNREALISED VALUE OF FIXED ASSETS

	Fixed Asset Restatement Reserve £000's
Gains/losses on revaluation of fixed assets in 2003/04	77,931
Impairment losses on fixed assets due to general changes in prices in 2003/04	
Total increase/(decrease) in unrealised capital resources in 2002/03	77,931

4. VALUE OF ASSETS SOLD, DISPOSED OF OR DECOMMISSIONED

Amounts written off fixed asset balances for disposals in 2002/03	(10,242)
Total movement on reserve in 2002/03	67,689
Balance brought forward at 1 April 2002	232,372
Balance carried forward at 31 March 2003	300,061

Further detail with regards to the Fixed Assets Restatement Reserve can be found in note 12 to the consolidated balance sheet.

5. VALUE OF ASSETS SOLD, DISPOSED OF OR DECOMMISSIONED

	Capital financing reserve £000's	Government grants deferred £000's	Total £000's
Capital receipts set aside in 2003/04:			
reserved receipts	5,762	-	
useable receipts applied	3,368	-	
Total capital receipts set aside in 2003/04	9,130	-	9,130
Revenue resources set aside in 2003/04:-			
capital expenditure financed from revenue	1,441	-	
reconciling amount for provisions for loan repayment	1,907	-	
Total revenue resources set aside in 2003/04	3,348	-	3,348
Grants applied to capital investment in 2003/04	-	7,254	
Amounts credited to the asset management revenue account in 2003/04	-	(5,725)	
Movement on Government Grants Deferred	-	1,529	1,529
Total increase/(decrease) in amounts set aside to finance capital investment			14,007
Total movement on reserve in 2003/04	12,478	1,529	
Balance brought forward at 1 April 2003			88,345
Balance carried forward at 31 March 2004			102,352

Further information with regards to the Capital Financing Reserve can be found in note 13a to the consolidated balance sheet.

6. MOVEMENT ON PENSION RESERVE

Movement in surplus / Deficit of the pension fund during the year is detailed as follows:

	<u>Year to 31</u> <u>March, 2003</u> <u>£000</u>	<u>Year to 31</u> <u>March, 2004</u> <u>£000</u>
Surplus/ (deficit) at beginning of the year	16,300	(44,500)
Current Service Cost	(8,500)	(9,000)
Employer contributions	5,700	6,700
Other income	-	-
Other outgoings (e.g. expenses, etc)	-	-
Past service costs	(700)	(600)
Impact of settlements and curtailments	(700)	(400)
Net return on assets	1,700	(1,100)
Actuarial gains/ (losses)	(58,300)	38,200
Surplus/ (deficit) at end of year	(44,500)	(10,700)

It should be noted that in the consolidated balance sheet the pension reserve is stated as £27.4 million. This is a combination of the deficit in the table above of £10.7 million and the £16.7 million liability for unfunded teachers pensions.

The actuarial gains identified as movements on the Pensions Reserve in 2003/04 can be analysed into the following categories, measured as absolute amounts and as a percentage of assets or liabilities:

	<u>31 March, 2003</u>		<u>31 March, 2004</u>	
	<u>£000</u>	<u>%</u>	<u>£000</u>	<u>%</u>
Actual return less expected return on pension scheme assets	(59,700)	(28.1)	37,900	14.3
Differences between actuarial assumptions about liabilities and actual experience	1,400	0.5	300	0.1
Changes in financial assumptions underlying the present value of scheme liabilities	0	0	0	0
Actuarial gain/ (loss) recognised in STRGL	(58,300)	(22.7)	38,200	13.8

CASH FLOW STATEMENT & NOTES

CASH FLOW STATEMENT – to be finalised

The Cash Flow Statement summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes.

<u>2002/2003</u> <u>£000's</u>		<u>2003/2004</u> <u>£000's</u>	<u>£000's</u>
	<u>REVENUE ACTIVITIES</u>		
147,557	Cash Outflows: Cash Paid to and on behalf of Employees		
127,271	Other Operating Cash Payments		
17,828	Housing Benefit paid out		
32,085	NNDR payments to National Pool		
5,809	Precepts paid		
330,550			
(7,153)	Cash Inflows: Rents (after Rebates)		
(49,225)	Council Tax Receipts		
(54,216)	NNDR Receipts from National Pool		
(32,680)	Non-Domestic Rate Receipts		
(59,315)	Revenue Support Grant		
(24,241)	DSS Grants for Benefits		
(37,403)	Other Government Grants		
(74,515)	Cash Received for Goods and Services		
(338,748)			
(8,198)	NET CASH INFLOW FROM REVENUE ACTIVITIES		
	<u>RETURNS ON INVESTMENTS AND SERVICING OF FINANCE</u>		
2,995	Cash Outflows: Interest Paid		
(1,303)	Cash Inflows: Interest Received		
1,692			
(6,506)			
	<u>CAPITAL ACTIVITIES</u>		
17,751	Cash Outflows: Purchase of Fixed Assets		
0	Purchase of Long Term Investments		
17,751			
(6,586)	Cash Inflows: Proceeds of Sale of Fixed Assets		
(6,649)	Capital Grants received		
(13,235)			
4,516			
(1,990)			
	<u>MANAGEMENT OF LIQUID RESOURCES</u>		
1,850	Net Increase/Decrease in Short Term Deposits		
(140)	NET CASH (INFLOW) / OUTFLOW BEFORE FINANCING		

The Cash Flow Statement is continued on the next page.

<u>2002/2003</u>		<u>2003/2004</u>		
<u>£000's</u>		<u>£000's</u>	<u>£000's</u>	<u>£000's</u>
	<u>FINANCING</u>			
	Cash Outflows: Repayments of amounts borrowed			
51,177	Long Term loans repaid			
6,500	Short Term loans repaid			
57,677				
(751)	Cash Inflows: Net Receipts from Long Term Debtors			
(51,000)	New Long Term Loans			
(6,500)	New Short Term Loans			
(58,251)				
(574)				
(714)	NET (INCREASE) / DECREASE IN CASH			

NOTES TO THE CASH FLOW STATEMENT

1. RECONCILIATION OF CASHFLOW TO CONSOLIDATED REVENUE ACCOUNT

The net cash flow from revenue activities can be reconciled to the Consolidated Revenue Account as follows:

<u>2002/2003</u> <u>£000's</u>	<u>2003/2004</u>	
	<u>£000's</u>	<u>£000's</u>
(253) (SURPLUS)/DEFICIT FOR THE YEAR ON REVENUE ACCOUNT		
Non Cash Movements in Revenue Account:		
(7,510) Provision for Depreciation		
664 Other Provisions		
(1,740) Minimum Revenue Provision		
(2,488) Contributions from / (to) Revenue Reserves		
2,282 Other non-cash Movements		
(9,045)		
Movements in Current Assets and Liabilities:		
77 Increase / (Decrease) in Stock		
3,793 Increase / (Decrease) in Revenue Debtors		
(1,331) (Increase) / Decrease in Revenue Creditors & Advance Receipts		
2,539		
Items shown elsewhere in the Cash Flow Statement:		
(2,995) Interest Paid		
1,303 Interest Received		
(1,692)		
NET CASH INFLOW FROM REVENUE ACTIVITIES		
(8,198)		

2. ANALYSIS OF NET DEBT

The following table details movement on cash, loans and investments in the year.

	<u>31st March</u> <u>2003</u> <u>£000's</u>	<u>Receipts</u> <u>£000's</u>	<u>Payments</u> <u>£000's</u>	<u>Other</u> <u>Movements</u> <u>£000's</u>	<u>31st March</u> <u>2004</u> <u>£000's</u>
Cash Overdrawn	(4,371)				
Cash in Hand	1,400				
Debt Due Beyond One Year	(80,124)				
Debt Due Within One Year	(11,895)				
Long Term Debtors	13,328				
Current Asset Investments	22,150				
TOTALS	(59,512)				

3. RECONCILIATION OF NET DEBT

The table below reflects a favourable movement in the net debt of the Council during the year.

<u>2002/2003</u> <u>£000's</u>	<u>2003/2004</u> <u>£000's</u>
714 (Increase)/ Decrease in Cash in the Year to 31 st March	
(574) (Increase)/Decrease in Debt	
<u>1,850</u> Increase/(Decrease) in Investments	<u> </u>
<u>1,990</u> Change in Net Debt	<u> </u>
(61,502) Net Debt at 1 st April	
<u>(59,512)</u> Net Debt at 31 st March	<u> </u>
1,990 Movement in Net Debt	

4. ANALYSIS OF GOVERNMENT GRANTS

The following government grants were received in and are reflected in the cash flow statement.

<u>2002/2003</u> <u>£000's</u>	<u>2003/2004</u> <u>£000's</u>
17,242 Housing Benefits	
6,999 Council Tax Benefits	
11,341 Housing Subsidy	
2,928 Student Awards	
13,045 Other Education Grants	
7,271 Social Services	
28 Probation	
110 Magistrates' Courts	
- Kosovo Special Grant	
391 SRB/ERDF	
<u>2,289</u> Other Grants	<u> </u>
<u>61,644</u> TOTAL	<u> </u>

5. MOVEMENT IN CASH

The table below shows the movement in cash to the related items in the opening and closing balance sheets for the period.

	<u>31st March</u> <u>2003</u> <u>£000's</u>	<u>31st March</u> <u>2004</u> <u>£000's</u>	<u>Movement</u> <u>£000's</u>
Bank Overdraft	(4,371)		
Cash in Hand and at Bank	<u>1,400</u>		
TOTALS	<u>(2,971)</u>		

